

#### **Wetland Management Series**

#### **WELL-WET**

# Wetlands and Wellbeing: Getting more out of South Africa's wetlands

**An Introductory Handbook** 

for the Water Research Commission

by

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#### **Preface**

This handbook is a product of a research project entitled Wetlands in South Africa: Their Contribution to Wellbeing commissioned by the Water Research Commission and led by Duncan Hay and Associates. The work was conducted in association with colleagues at AWARD, the Inina Craft Agency, University of KwaZulu-Natal and WWF Mondi Wetlands Programme.

The focus here is on freshwater inland wetlands but the lessons are derived from and could equally be applied to other aquatic systems, particularly rivers, dams, lakes, estuaries and our coastline.

So as to provide an easily read narrative literature is not cited in the text but the main sources of information used in compiling this handbook are detailed in Appendix 1 and briefly summarised. Also, all those that are open access resources are included in the CD that accompanies the handbook.

Also contained on the CD are the decision support system developed as part of this project and the project's final technical report and a series of case-studies.

## Some practical definitions

**Adaptive management** is an iterative process of action, reflecting on the action, learning and refining the action. It takes on board the complexity and uncertainty associated with natural resource management by probing, testing, experimenting and continual learning.

**Benefits** (in this context) are what ecosystem services provide and which contribute to our wellbeing.

Community Based Natural Resources Management (CBNRM) is about local people taking responsibility for and being accountable for the governance and management of natural resources at a local level.



In CBNRM local people, usually the users of a resource take responsibility for its management (Amy Panikowski)

**Common pool resources** are those from which it is difficult to exclude potential users and where use of the resources by a potential user reduces availability for other users. Many water resources are common pool resources

A common property regime is where a group or several groups of people govern a defined resource (property) creating rules of use and excluding those who do not have rights. Common pool resources are regularly governed through a common property regime.

**Complexity** is used to describe something that has many parts that are intricately arranged. What is important and separates it from something that is complicated is that the arrangements are so intricate that the outcomes of the interactions are uncertain and unpredictable. Ecosystems and social-ecological systems are typically complex.

**Ecosystem services** are the aspects of ecosystems that are utilized by people and contribute to human wellbeing

**Governance** is ultimately about who decides what and how the decisions are made. Governance encompasses policies, institutions, processes and power.

**Institutions** are the rules and norms used by individuals to determine the "mays, musts, and must nots" of any situation. While some of these rules are formal, such as legislation, many rules-in-use lack any formal status. Marriage is an institution that has both formal and informal rules.

**Livelihood** is the means of securing what we need to live – food, money, shelter, safety, education, connectedness

Millennium Ecosystem Assessment (MA) Framework provides a sound and well-established framework for the assessment of ecosystem services and the benefits to human wellbeing. The MA established the concept of ecosystem services as an essential model for linking the functioning of

ecosystems to human wellbeing.



The Millennium Ecosystem Assessment framework<sup>1</sup>

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<sup>&</sup>lt;sup>1</sup> Millennium Ecosystem Assessment (2005) ECOSYSTEMS AND HUMAN WELLBEING: WETLANDS AND WATER Synthesis. World Resources Institute, Washington, DC.

**Participatory Rural Appraisal** is a methodology which allows local people to learn together, conduct their own analyses and to plan and act together.

Property rights are the rights that people have to access a particular resource and the responsibilities that come with these rights. The resource might be something tangible like land or something intangible like an idea (intellectual property). We regularly read of a 'bundle of rights'. This recognises that people have different rights to resources.

Type of Right	Who is the owner?	An example	Who controls access?	Who is the manager?
Public	State	National Park	State	State
Private	Private	Freehold land	Individual owner	Individual owner
Common	Group	Common land	Joint owners	Joint owners
Open Access	No-one	Open ocean fishery	Uncontrolled	None

Different types of property rights

**Public infrastructure** is both the physical infrastructure such as roads and water pipes and the rules and conventions (institutions) all of which help us or prevent us from accessing a particular resource. Public infrastructure

providers are the organisations or people who build the roads or who set the rules and conventions.

**Resilience** is the ability of a system to return to normal or 'bounce back' following some form of stress.

**Social-ecological system** is a linked system of people and nature.

Wellbeing is quality of life.

## **Chapter 1: Introduction**

"....the challenge still remains of developing an approach that integrates environmental and socio-economic development perspectives to ensure sustainable wetland use."<sup>2</sup>

#### Some context

As we descend, flying in from the south to land at OR Tambo International Airport, the clouds part and the land emerges. It starts as a patchwork of cultivated fields and as we descend and close in on the runway it changes to a jumble of old mine-dumps, houses, golf courses, highways and factories. The only portions of land that are not completely transformed are the wetlands and watercourses. Many people might find this horrifying but, in some bizarre way, it is curiously reassuring – there are still some areas of green, fairly natural space!

<sup>&</sup>lt;sup>2</sup> Wood A, Dixon A and McCartney M. 2013. Chapter 1: Peoplecentred wetland management. In Wood A, Dixon A and McCartney M. 2013 (Editors). Wetland Management and Sustainable Livelihoods in Africa. Routledge. ISBN13: 978-1-84971-412-9. Pp 21-22.



Wetlands and watercourses are often the only remaining 'greenspace' left (Donovan Kotze)

But the realisation then dawns that, because the natural landscape outside the wetland has been transformed, it is no longer doing the work it once did. It no longer protects and covers the soil, takes up surplus nutrients, sustains biodiversity and slows water flow. This job is now being done largely by the remaining wetland and watercourse systems. So, as we continue to transform other landscapes, our wetland systems have to work harder and they become relatively more important in securing our supply of good quality water. This holds true for large portions of South Africa. Since water is not abundant, and given our

development trajectory, it is certain that one of the greatest contribution wetlands will make towards our wellbeing in the future is in helping us secure our water supply.

We need to combine this assertion with the results of some ground-breaking research recently conducted on rural household economies in South Africa. It comprised a survey of 1 743 households in Eastern Cape, KZN, Limpopo and the Eastern Cape. Where do most of these households get their food? At a supermarket, where else! Only 10-20% purchased their food from local or informal markets so most are not even buying locally. Only 2% of these households indicated that agriculture was their main source of income. For most, (60%) wages constituted the main source of income followed by grants (30%). Only one quarter of households relied on home-grown maize and fruit to contribute to their food. This research has firmly exploded the myth of a rural, agriculturally based, subsistence economy in South Africa. It is increasingly cash, wage and social welfare based with less direct reliance on the naturalresource base.

However, the assertion and the results of the research do not mean that wetlands are not contributing significantly and directly to the wellbeing of people living at or near them.

Research at Mbongolwane in KwaZulu-Natal, Craigieburn in Mpumalanga, at Papenkuils in the Western Cape and on Mondi forestry land illustrates quite graphically that certain individuals, groups and communities still share a very intimate relationship with these wetlands and the benefits

which they supply. And, it is often to the poor and the marginalised that these benefits accrue – the wetland is a survival safety net. But, it is not just about money and survival; many of the bonds are rooted in long-standing customs and conventions.



uMngeni Vlei performs a critical water security role in catchment (Duncan Hay)

So, in the context of a conversation on wetlands and wellbeing, what can we take from all this? It is clear and borne out by observations at many wetlands in South Africa that direct subsistence use of wetland resources is decreasing. Fewer people are drawing water directly from the wetland, cultivating crops in the wetland, grazing and watering livestock and harvesting fibre from it. What is

increasing is the indirect contribution to our wellbeing — primarily securing water resources. This dynamic change has massive implications for governance and management as those who govern are changing and those who use and/or are affected by use are also changing. The primary user is shifting from a rural farmer to a water utility company and an urban resident.

#### What is the purpose of the handbook?

There is a rich and growing body of research and experience that links our wellbeing to the natural resources that surround us, and this is particularly true for our water resources of which wetlands form an important part. We all accept that our survival and our wellbeing are dependent on the decisions we make about how we use and share these natural resources. So, the overall purpose of this handbook is to take the theory, the research and the experience and translate it into something that is accessible; something that guides practitioners, policy makers and stakeholders towards better decisions – so that we can serve wetlands better and, in turn, wetlands can serve us better.

This handbook and its associated decision support system are designed to assist anyone who is part of a management process or part of supporting a management process at a wetland or wetlands in South Africa, where a particular focus is the contribution to human wellbeing.

- It provides a general context relating how history has brought us to the present and summarising the key findings of research conducted over the last fifteen years. (Chapter 2)
- It provides a user's perspective on wetlands and wellbeing focusing on practical examples of how we might get more out of wetlands (Chapter 3)
- It describes the main attributes of a wetland socialecological system (Chapter 4)
- It explains the adaptive process that facilitates locallevel wetland management that might be adopted and the key principles informing this process. In engaging this process it lists the key questions that participants should ask and answer to improve overall understanding of the system and its dynamics (Chapter 5)
- It provides a brief summary of the decision support system (Chapter 6) the details of which are contained in the accompanying CD
- It provides some concluding thoughts on how the relationship between people and wetlands might evolve to the benefit of both constituents (Chapter 7)
- It provides a guide to detailed literature and resource material that might be useful for specific applications (Appendix 1)

## Chapter 2: Some history and past research.

"That men do not learn very much from the lessons of history is the most important of all the lessons of history." Aldous Huxley

#### Some history

Humans have long enjoyed a close association with wetlands. This association has not always been beneficial to both parties; it has quite often been conflictual and contradictory. While providing fertile soils for crop production wetlands are, at the same time, sources of disease; while providing reeds for building, harvesters are at risk from drowning or being eaten by lurking crocodiles.

Understanding how our relationship with wetlands has evolved over time is important because it provides us with the context for where we find ourselves now. It also establishes the trajectory of where this relationship might be going. If we know the trajectory we can then influence its direction.

We can conveniently divide the history of wetland use and management in South Africa into four eras. The first might be termed the pre-colonial era where the human population was low and activities at or around wetlands would have

been limited, but still important. At a wetland, local residents would have grazed livestock in the dry season, cultivated small patches, hunted game, collected water for bathing and drinking, mined clay to plaster homestead walls and manufacture pots, used sedges and reeds for thatching and bedding, harvested medicinal plants, and observed numerous customary and spiritual practices. Homesteads would have been set back from the floodplains and the wetlands they contain; an obvious risk avoidance strategy to cope with flooding, large and dangerous wildlife and various diseases such as malaria. Although this type of relationship with wetlands is disappearing, it still persists in some rural areas in South Africa. The primary difference now is that interaction between people and wildlife has declined. Large game is largely confined to game reserves and humans no longer inhabit these areas.

The second era might be termed the industrial/colonial era where wildlife (elephant, hippo, rhino, buffalo and large antelope) that helped shape wetland processes were decimated through hunting; where wetlands were perceived as sources of disease and hazard; where extensive drainage took place to facilitate agricultural production; and where mining and urban development caused significant additional wetland loss. It was during this pioneering era that we saw our greatest loss of wetland habitat. In South Africa it has been estimated that almost half our wetland area was lost during this period. The third era might be termed the RAMSAR era where, as a response to wetland destruction

and decline, the focus moved to protection and conservation. This was well documented in the USA. Since 1974 policy and regulatory reform has moved wetlands to a 'no net loss' situation and more recently this has moved still further. In 2004 the US Federal Government indicated its intention to restore, reclaim and protect an additional three million acres of wetland over the next five years.

This is also reflected in current policy, legislation and regulation related to wetland use in South Africa. A brief scan delivers a very clear and unambiguous protectionist message – keep out, wetlands are sacred places!

We are still grappling with the impacts of mining, industrial development, and large scale commercial agriculture and forestry on our wetlands but we are moving into an era of 'wise-use' or 'people centred wetland management'. There are four key issues that we are currently grappling with:

First, we are attempting to make a paradigm shift from thinking of a wetland purely as an ecological system to thinking of a wetland as a system comprising dynamic interactions between people and the biophysical environment. People are an integral part of, and not separate from, the system. This has immediate implications when we consider the boundaries and attributes of the system – it is much larger and it is much more complex than we first imagined.

- Second, we recognise that wetlands are suppliers of the key services that support our wellbeing and that we need to manage wetlands in order to ensure that the flow of benefits continues. But, as competition for these benefits grows, how do we allocate them in a manner that is fair and sustainable?
- Third, we increasingly recognise that the wetland manager is not an official sitting in an office in Polokwane or Pietermaritzburg. He or she is the wetland user whose daily activities affect the wetland. After a long period of exclusion how do we support the 'real managers' in exercising both their rights and responsibilities, and realising improved benefits?
- The fourth issue, which is linked closely to the third, is that we have significant technical knowledge about wetland conservation and management. But, we have tended to ignore local knowledge residing with the 'real managers'. "Identifying local knowledge is not so much a quest for 'fact' but rather an attempt to understand the meaning and significance that local people place on their environment..." There is a great need to understand local knowledge and appreciate its value.

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<sup>&</sup>lt;sup>3</sup> Wood A, Dixon A and McCartney M. 2013. Chapter 11: Conclusions. In Wood A, Dixon A and McCartney M. 2013 (Editors). Wetland Management and Sustainable Livelihoods in Africa. Routledge. ISBN13: 978-1-84971-412-9. p 262.

It is likely that the main attributes and challenges of the current era are likely to be with us for some time and take us into the future. The steady convergence of conservation and development paradigms is likely to continue, as is the principle of 'governing with the people' rather than 'governing for the people'. What, in a South African context, is articulated in policy but has yet to materialise in practice in a substantive way, is restitution – the restitution of customary and traditional rights to wetland resources. At Mbongolwane in rural KZN, we see that individuals and groups are cultivating amadumbes in the wetland, but they are doing so without any formally-secured rights. Technically, they are in contravention of numerous statutory regulations. Historical rights associated with these kinds of livelihoodbased activities require restitution. At Umlalazi and in the Isimangaliso Wetland Park, rights to harvest reeds and sedges have been partially restored but the authority remains ultimately with the state conservation agency. Full restoration of rights will occur when the harvesters are fully involved in allocating the rights.

While people-centred wetland management is likely to be around for a while, we are seeing massive and rapid changes of patterns of use in many areas of South Africa in and around wetlands. These we have mentioned in the introduction but to expand: in wetlands the harvesting of sedges and reeds for craft and construction is declining; in and around wetlands small-scale agricultural production is diminishing and large scale commercial production is taking

hold. Mining, particularly of coal, is threatening numerous valuable wetland systems.



Coal mining, particularly in the Mpumalanga Highveld, impacts on numerous wetland systems (Angus Burns)

Closer to the urban centres, both formal and informal development is encroaching on wetland areas, bringing with it increased run-off rates and various forms of pollution. In both urban and rural settings alien invasive plants compromise wetland functioning. While direct consumptive use of wetlands is decreasing in many areas there is an increase in non-consumptive use. With a growing and materially developing citizenry we need more high quality water for domestic, agricultural and industrial use. A wetland contributes to this supply. Also, several wetland systems are

contributing significantly to our tourism product and, with this, economic opportunities and jobs.

#### **Key findings from recent research**

Over the past fifteen years there has been significant research effort aimed at better understanding the relationship between people and wetlands. The focus in Africa has been on wetlands as a source of livelihoods and poverty reduction with a particular focus on agricultural use. We summarise some of this research in more detail in Chapter 6 but what are the key findings:

- The range and value of benefits that we derive from wetlands are far greater than what is initially apparent. Many authors have tabulated these benefits. An example, from the research of Jane Turpie, is tabulated in Table 2.1.
- Not all wetlands deliver equally the range and value of benefits to us. Some wetlands provide very little while others are critical to the survival of many.
- Generally, the overall use of wetlands is increasing as is the relative importance of wetlands as a source of water security.
- 4. There is a steady convergence of the conservation and development agendas as it relates to wetland governance and management. Both parties recognise increasingly that wetlands need to realise their

- development potential but that, in order to this, they need to be conserved.
- There is considerable potential to increase and diversify the services and resultant benefits that we derive from wetlands, particularly in areas of tourism, recreation and selective crop production.
- 6. The governance and management of common pool natural resources needs to be devolved as far as possible to the local level a community-based natural resource management (CBNRM) approach is required. To quote the doyen of CBNRM in southern Africa, Marshall Murphree, "It is the only viable option for an effective human stewardship of most of Africa's landscapes."<sup>4</sup>
- 7. Rather than defining a wetland as an ecological system it is increasingly defined as a social-ecological system. This broader definition recognises that humans are inextricably a part of and not separate from the wetland system.
- 8. It is increasingly recognised that in the management of natural resources there are high levels of complexity and uncertainty. An adaptive process that emphasises continual and collective learning is required. Inherent in this is building the capacity to manage.

<sup>&</sup>lt;sup>4</sup> Murphree, M. 2009. The strategic pillars of communal natural resource management: benefit, empowerment and conservation. *Biodiversity and Conservation, 18 (10).* 

- 9. Increasingly emphasised is that every wetland socialecological system is unique and that, in order to engage in governance or management (or support of these processes), we need to have a good understanding of the particular context in which it occurs, and its dynamics.
- Wetlands as social-ecological systems are inextricably linked with the broader social and ecological landscape and so both governance and management needs to be conducted within this broader context.
- 11. Climate change predictions indicate that some areas will get wetter and others dryer and, in all areas, weather events will become more extreme. So wetlands, wherever they are located, will become increasingly important in ameliorating extreme events and reducing the risks associated with both droughts and floods.
- 12. Through history many individuals, groups and communities have been marginalised and deprived of their rights to wetland resources. It is increasingly recognised that these rights need to be restored. This is particularly true for rural women.
- 13. The Working for Wetlands Programme has demonstrated that wetland rehabilitation is a valuable generator of jobs, income and wellbeing.



The Working for Wetlands Programme is a valuable source of employment and income (Pontso Pakkies)

Table 2.1: Types of Services supplied by Inland Wetlands<sup>5</sup>

Types of Services		Description	
Provisioning services	Water	Provision of water for livestock or domestic use	
	Food, medicines	Production of wild foods and medicines	
	Grazing	Production of grazing for livestock	
	Raw materials	Production of fuel, craftwork materials, construction materials	
	Genetic resources	Medicine, products for materials science, genes for resistance to plant pathogens and crop pests, ornamental species	
Regulating services	Climate regulation	Carbon sequestration; wetlands are believed by some to be carbon sinks that contribute towards reducing carbon emissions, but the opposite may in fact be true	
	Flow regulation	Flood attenuation; reduction of the amplitude and velocity flood waters by wetlands, reducing downstream damage	
		Groundwater recharge; wetlands are commonly thought to provide differential recharge to groundwater relative to surrounding vegetation types, and to contribute to dry seasor base flows	
	Sediment retention	Retention of soil and fertility within an ecosystem	
	Waste treatment	Breaking down of waste, detoxifying pollution; dilution and transport of pollutants	
	Regulation of pests and pathogens	Change in ecosystem health affects the abundance or prevalence of malaria, bilharzia, liver fluke, black fly, invasive plants, etc.	
	Refugia	Critical breeding, feeding or watering habitat for populations that are utilized elsewhere	
Cultural services	Abundance, rarity and beauty of species, habitats and landscapes	Providing opportunities for :  cultural activities and heritage spiritual and religious activities and wellbeing social interaction recreational use and enjoyment research and education	

<sup>&</sup>lt;sup>5</sup> Turpie J. 2009. Wetland Valuation Volume III: A Tool for the Assessment of the Livelihood Value of Wetlands. TT 442/09. Water Research Commission, Pretoria. ISBN: 978-1-77005-934-4.

## Chapter 3: Wetlands and wellbeing: a user's perspective

Following are some real-life examples where, from a user perspective, wetlands contribute to (and occasionally impair) our collective and individual wellbeing. We have also woven into this some of the key factors that allow us to achieve wellbeing, notably property rights and business.

## Wetlands and Agriculture: the Pongola Floodplain

As has been mentioned often in this handbook, wetlands are regularly at the centre of agricultural production, particularly amongst rural subsistence and small-scale commercial farmers. Activities might include crop cultivation and the grazing of livestock in and immediately around wetlands and the drawing of water for irrigation or livestock watering outside the wetland.

In order to improve the various benefits that flow from these agricultural activities, farmers require extension support, training, access to inputs and finance and, obviously, access to markets. But, above all, they require secure rights of access to the land and water which are the foundations of production.

The Thonga people have lived on the Pongola River floodplain for thousands of years. Here they practiced subsistence agriculture, grazed and watered their livestock and harvested fish for food. Their livelihood options were facilitated by regular flooding of the Pongola River which brought with it water, soil and nutrients. Through traditional allocation systems residents had secure rights to these resources. Their wellbeing was secure and they lived in relative harmony. In 1973 the Pongolapoort Dam was built, the flood regime was changed and the lives of the Thonga people changed fundamentally and forever. Residents were deprived of their rights to vital natural resources, social cohesion declined and conflict has dominated for the last twenty years.



On the Pongola River floodplain residents have been systematically deprived of their rights to water resources (Henny Kok)

So, if this is what happens when we deprive people of their rights, what should we be doing to ensure that rights are secured and/or restored, and that people can secure additional benefits from wetland-based agriculture? Using the design principles for common property resources we might consider the following:

- Boundaries: Through the establishment of the dam and the control of flood releases, central government effectively changed the boundaries of the resource system and who had access to this system. For any system, if one is going to optimise the benefits, it is critically important to know what its key constituents are, what its boundaries are and who has (or should have) access.
- Costs, benefits and risks: Prior to the establishment of the dam, the benefits of engaging in agriculture on the floodplain exceeded the costs. After dam construction this was reversed. The risk and costs associated with agriculture increased significantly.
   So, it is important to ensure that when in engaging in wetland and floodplain-based agriculture, the benefits exceed the costs and the risks are manageable.
- Collective choice: Before the dam was built, decision making was conducted communally by the users.
   After construction decisions were made by central government mostly without consultation. To ensure rights are secured, decision making on resource

- allocation needs to involve and preferably be led by the users of the resources, in this case the local farmers.
- Monitoring: Before dam construction, monitoring
  was vested with the users who adapted their farming
  activities to what they encountered. After dam
  construction this was vested with government and
  the farmers were unable to adapt. Users need to be
  central to and accountable for monitoring so that
  they can adapt their practices to changing
  circumstances.
- Sanctions (penalties): Prior to the dam, rights to resources were recognised and respected. If someone broke the rules of use they were penalised. After dam construction, decisions were taken outside the customary system and it became increasingly difficult to exercise authority at the local level. Being able to sanction rule breakers at the local level at the level of the user is necessary for rights to be respected and maintained.
- Conflict resolution: Prior to dam construction, conflict resolution was handled at a local level. In the dam era this involved government officials sitting in Pretoria. External influences began to dominate.
   Conflict resolution needs to take place at the local level amongst the various users.
- Rights to organise: Prior to the dam, rights to organise at a local level were recognised and encouraged. Post- construction, dam rights were

negotiated outside of the traditional authority and locals were disempowered. They were unable to organise. Local organisation of, in this case, farmers is essential if benefits are to be optimised.

While this example has focused on farmers, the rights to wetland resources extend far beyond agriculture. As an example, at Papenkuils in the Western Cape the right of the local residents to harvest waterblommetjies is exceedingly fragile. Technically, the activity requires permission and the harvesters are trespassing. If the rights were more secure, harvesters might invest more in the harvesting process and secure a better return.

#### Wetlands and Craft: The Inina Story

One way in which rural people, particularly rural women, can enter the economy, learn about business and improve their wellbeing is through the production and sale of craft. And, it is not just about income. Crafting is often carried out as a group activity which reinforces social bonds, and many of the items produced have significant cultural relevance – it is a proud and enduring tradition.

The raw material of numerous craft products originate in wetlands. Ikhwane (*Cyperus latifolius*) and incema (*Juncus kraussi*) are two sedges that are typically used to produce a variety of woven products such as sleeping mats

(amakhanzi), food mats (izitebe) and more contemporary items such as conference and beach bags. Clay from wetlands is also used to manufacture traditional and contemporary ceramic pots (ukhamba). While sedges might be seasonally available and there might be shortages in some years, raw material availability is not usually an issue. It is much more about getting the product to market and securing a decent income from sales. So, for crafters to get 'more bang for their buck' from a wetland through craft production, it is much less about the wetland per se and much more about business skills and organisation.



A range of contemporary craft products are made from the fibre of wetland plants

Here the example of the Inina Craft Agency (<a href="www.inina.co.za">www.inina.co.za</a>) is appropriate. The detailed lessons from this are contained in documents 7 and 8 in the accompanying

CD but here is an overview. While crafters have almost unlimited access to raw materials and so could easily boost their production, they are severely constrained by access to markets. They are far removed from these markets, many are poorly educated, there are language issues and most understand very little about business. With this understanding, the Inina Craft Agency was established in Eshowe in northern KwaZulu-Natal in 2005. It is a primary trading cooperative whose members are crafters but whose management comprises skilled business people. The management team markets products, secures orders, passes them onto producers, takes delivery of completed products, ensures quality is appropriate, effects delivery to customers, and secures and makes payments. It is a complex process of linking producers to markets and it follows a conventional business model. The management team members are drawn from craft-group leadership and have received intense business skills training and long-term mentoring. Inina is, in effect, a conventional business with local shareholding.

In many instances Inina management also deals with additional business complexity. As an example, if conference bags are being supplied to a conference where there are international delegates, these bags require fumigation and an accompanying certificate before they can enter other countries. Co-ordinating this requires considerable experience and expertise as does the direct exporting of some of these products. Also, to further improve crafters' wellbeing, it is not just about growing the markets for

existing products. It is also about designing new products for new and existing markets, and training producers on how to make them.

Inina provides an example of how supply or value chains need to connect from the raw material to the end-user for business too happen and how, if this happens, the scale of business can increase. With this business growth, more producers can secure more benefits from being part of the process. It is also an excellent example of how a womenowned and operated business has contributed considerably to the empowerment of women.

## Wetlands and tourism: The Umngazi Estuary

Tourism is a major contributor to South Africa's economy. In 2012, ten million foreign tourists entered the country contributing R 76 billion, while domestic tourists contributed R 21 billion. Tourism directly employs nearly 600 000 people and employment growth is about 30 000 jobs per annum at a time when overall employment levels are declining. Some of our major tourism draw-cards are wetland-based. We have the iSimangaliso Wetland Park, a World Heritage Site containing both the Kosi and St Lucia lake systems; the Wilderness lakes system; Langebaan, and countless smaller sites. The opportunity for wetland-based tourism growth and, with it, an increasing contribution to wellbeing, is considerable.



Umgazi River Bungalows creates over 200 direct and indirect jobs

But, in a tourism context, how does a wetland add value and contribute to improved wellbeing? Let's zoom in and analyse the Umngazi River estuary on the Eastern Cape Wild Coast. Located on its banks is Umngazi River Bungalows, an awardwinning tourist resort catering for about 120 guests. Importantly, its location there is very much dependent on the estuary. Considering first the resort guests: the estuary provides opportunities for relaxation, birding, recreational fishing, boating, canoeing and skiing, all of which contribute to wellbeing. Then consider the staff of about 180, most of who are drawn from nearby rural communities. The resort pays salaries and wages of nearly R 1 million per month, making it by far the largest business contributor to the local economy. Then, consider the local community directly. The infrastructure and services that have been established for the resort – road, water supply, and electrification – also services these people. Finally, consider the micro-enterprises - the

fishing guides, the canoe and horse trail operators, the lifesavers – who are able to conduct business with the resort and its guests.

We can compare the Umngazi situation with what is or, rather, what is not occurring less than five km away on the northern side of the Mngazana River estuary. The natural asset, arguably, provides more in term of opportunities — it has over 100 ha of almost pristine mangrove forest. However, here the local community cannot access finance, lack the business acumen to develop and operate a tourist resort, cannot readily access markets and have to contend with poor or non-existent infrastructure and services. In addition, the water supply to the area has not worked for three years and the access road is in a very poor state.

While the estuary is a key natural asset acting as a foundation for human wellbeing, actually realising it comes down to business acumen and skills, investment, access to finance, access to markets, and the availability and maintenance of services and infrastructure. Like the previous craft example, it is about building business on the natural asset. In South Africa we have a plethora of wetland-based natural assets that might anchor tourism enterprises. These are not the limiting factor; rather it is our ability to add-value.

# Wetlands and Water Security: The Umngeni River Basin and the Manalana Wetland

South Africa is not well-endowed with easily and cheaply available water resources. The country is either dry or, where there is good rainfall; it is highly seasonal demanding large water-storage capacity. Water is available – if need be we can desalinate – but it is the cost of securing it that impacts on our wellbeing. The more expensive the water, the less there is to spend on all the other things that make life worth living. So, if we can protect, enhance, create or rehabilitate those natural assets that are able to conserve and store water, then we are likely to be in a better position. If, at the same time, these natural assets purify the water flowing into them, that places us in an even better position.

Wetlands do this. They take up water; remove nitrates, phosphates, sediment and various other substances and release clean water back into the stream or river feeding them. As wetland specialists tell us, not all wetlands are equal – some wetlands do this well and others not very well. Some artificial systems do it exceptionally well, settling ponds at sewage works being a case in point.

Let's examine two examples where wetlands are contributing to or have the potential to contribute to improved water security and, with that, wellbeing. The first is the Umngeni River. Four and a half million people are literally cradled in this river basin and it supports the second largest economy in

South Africa. Water security is critical for societal and individual wellbeing. The spotlight focuses on Midmar Dam, the largest and most important water storage facility in the system. The dam is also fed by an inter-basin transfer scheme from the Mooi River so it is not the quantity of water that is available that is of concern, but rather the quality of the water entering the system. A poorly operating sewage system serving a low cost housing development, combined with agricultural production upstream, are combining to elevate nitrate and phosphate levels.



Midmar Dam – some predict it will become eutrophic by 2028 (Duncan Hay)

Some scientists predict that at the current level of nitrate and phosphate accumulation the dam will become eutrophic in

about 2028. Not only will this hugely increase the cost of water purification, but it will severely impair the dam's recreational value – the Midmar Mile, the largest timed swimming event in the world, takes place here.

A multi-organisational partnership has been established to tackle this and other river basin management issues. Plans are well advanced to upgrade the sewage system and to establish an artificial wetland downstream so as to filter any poor quality water that might escape flow towards the dam. In the agricultural areas upstream, the plan is to rehabilitate those wetlands that have highest 'water purification' potential in combination with educational and awareness campaigns, and improved compliance monitoring.

The second example is the Manalana Wetland at Craigieburn Village in Mpumalanga. It was suggested that the degradation of the wetland was compromising livelihood opportunities, specifically with regard to water supply for domestic use and livestock watering for reed production and for cultivation. Rehabilitation of the wetland was completed in 2007 and an economic analysis of this intervention was conducted. It was estimated that had the wetland not been rehabilitated, the benefits accruing to users would have declined by about 75% which is highly significant. The research showed also that the impact of not rehabilitating would have been felt further downstream and not just amongst the direct users. Most important was the wetland's role as a 'safety-net'. While villagers had access to piped

water, this supply was highly erratic. When it failed they were able to obtain water from the wetland.

## Wetlands and wellbeing: the downside

Not all attributes of wetlands have the potential to improve the wellbeing of users. Some attributes do exactly the opposite; they impair our wellbeing. They are prime habitat for disease vectors such as the snail that carries bilbarzia and malarial mosquitos. They are also habitat and/or roosting sites for crop pests such as the Red Billed Quelea (a bird that feeds on grain). However, it should be noted that some wetland plants also act as a trap-crop for pests that would otherwise occur on cultivated crops – they draw the pests away from cultivated crops. Because of their thick vegetation they provide good cover for criminals. This same thick vegetation also makes for a considerable fuel load and very intense fires which can affect surrounding non-wetland areas. They are often difficult to cross on foot and, because of the marshy conditions, it is expensive to establish infrastructure such as roads through their drainage lines. Finally, homes occurring at or near wetlands are subjected to periodic flooding and persistent dampness.

There are numerous practical ways of reducing these impacts. As examples, it has been demonstrated that if a wetland is maintained in a good ecological condition. Its potential to facilitate the spread of disease is reduced. Also,

it is a good idea to maintain a healthy buffer of natural vegetation between a wetland and surrounding crops. Finally, try and avoid directing infrastructure through wetlands and don't build homes in areas at risk from flooding.

# Chapter 4: Wetlands and wellbeing – a systems perspective

## Some theory and concepts

When we imagine a wetland we typically imagine what photographs depict – a broad expanse of reeds and sedges, some birds and wildlife and, perhaps, some livestock grazing and a few cultivated plots. But the system, as a whole, is much more than that. It is the resource that we have just mentioned – the ecosystem, natural capital or, to use a more recently coined phrase, ecological infrastructure. But, it is also the resource users – people collecting water, harvesting reeds and medicinal plants, cultivating crops, grazing cattle, bird-watching, researching and being baptised. In addition, it is those people who do not directly use the system themselves but who facilitate and regulate use by others the individuals and organisations that make the rules, establish the customs and conventions, and provide the infrastructure - which influence how the system is used, governed and managed.

Then there are the actual rules – the practices, customs, conventions and laws which guide how we behave. Included in this is the knowledge amongst users, governors, managers and researchers that help us make decisions about how we use the system. The people and our social system are termed our social infrastructure.

Then there is the physical infrastructure. It might be something as simple and basic as the path leading to a water source, a bucket used for collecting water or a hoe used in cultivation. It might be a sophisticated water reticulation system purifying and carrying water from the wetland to a rural village or hospital.

Finally, the system does not exist in isolation. It exists within a broader geographic landscape – surrounding grasslands and forests, upstream and downstream river systems. It also exists within a broader economic and social landscape – the sleeping mat produced with wetland fibres might end up hanging on the wall of a New York apartment.

Within all this are the various relationships – between the crafter, the reed harvester and the reeds; between the traditional leader and the reed harvesters; between the reed harvester and the truck driver taking the reeds to market; and between the crafter, the export agent and the New York client. We soon come to appreciate the complexity of the system.

So, in summary we mobilise the natural, social and physical infrastructure of a wetland in combination to supply us with material and psychological benefits that improve our wellbeing. These processes are, in turn, affected by the interactions of natural, social and physical infrastructure that occur in the broader landscape.

## Two examples

Let's examine two illustrative examples from opposite ends of the country that occur in very different contexts: the Papenkuils Wetland at Worcester in the Western Cape, and the Mbongolwane Wetland in KwaZulu-Natal. Our interest in Papenkuils was piqued when we found residents of Worcester harvesting waterblommetjies and selling them on the side of the road. Our interest in Mbongolwane stems from resource-use research that has been conducted at the wetland.



The waterblommetjie harvesters of Papenkuils (Donovan Kotze)

Starting with Papenkuils, who are the users? They include wine farmers, livestock owners, waterblommetjie pickers, downstream water abstracters, downstream recreational water users, Muslim pilgrims, the municipality and Eskom. What were they knowingly or unknowingly using the wetland for? This includes livestock grazing, harvesting

waterblommetjies, viticulture, canoeing, carbon storage, water storage, groundwater recharge/ discharge, flood attenuation, nutrient assimilation, maintenance of biodiversity, and spiritual practices.

Who sets up and monitors the informal and formal rules of use of the system? They include the Provincial departments of Agriculture and of Environment and Development Planning, CapeNature, Breede Overberg CMA, Central Breede River WUA, Holsloot WUA, Breede Valley Municipality, Mondi Wetlands Programme, WWF and the Biodiversity in Wine Initiative.

What are the rules, conventions and knowledge that guide use? There are many which include:

- Technical assistance in planning artificial drainage systems for wetlands.
- Advising on sustainable agricultural practices
- Support clearing of invasive alien plants (IAPs)
- A Biodiversity Stewardship Agreement and the associated management plan (establishment, support, monitoring and evaluation)
- Implementation of the National Water Act regarding the allocation of water licenses; determination of the reserve; protection of water resources in the water management area; implementation of the Catchment Management Strategy
- Allocation and distribution of water to registered water users.

- Maintenance and management of the water resource.
- Management and Control of Fires
- Support to CapeNature and Department of Agriculture for the sustainable management of the Papenkuils wetland
- Support to Biodiversity in Wine Initiative wine producers.
- Enforcement of NEMA.
- Input into planning for proposed future agricultural developments.

Then there is the physical infrastructure that facilitates access and use. This includes, amongst others, road access, agricultural machinery, canoes, various public services and even the recycled bread bags that are used to package the waterblommetjies.

This broad understanding of the social-ecological system was used to explore ways in which the wetland could continue to provide direct income to local people, particularly to the poorest members of society. This led us to focus on the waterblommetjie harvesters. We found that income from this activity was higher than that from casual agricultural labour, and that it made a significant contribution to the livelihoods of the collectors during a time of year when there are few opportunities for casual labour. We also found that harvesting was technically illegal but there was no enforcement of the formal rules governing this. It pointed to

the need to regularise the activity and so reduce the risk to harvesters.



Medicinal plant harvesting at Mbongolwane (Amy Panikowski)

At Mbongolwane who are the users? They are primarily residents living close to the wetland but also include the local hospital and, occasionally, reed and sedge harvesters who are not local.

What is being used? Direct use includes livestock grazing, cultivation of amadumbes (taro), water abstraction for drinking, washing and stock/crop watering, harvesting of reeds, sedges and medicinal plants, fishing, hunting and baptismal functions.

Who are regulating and/or mediating use? The rules of use are set up primarily by the traditional authority in consultation with users and also by various government

departments working in the area. However, there are also a number of development agencies, corporate agricultural businesses and research institutions which are also mediating use.

The actual rules include, amongst others, traditional conventions, the Conservation of Agricultural Resources Act and the National Environmental Management Act. There also various agricultural practices and protocols being followed, some introduced during extension support efforts over ten years ago.

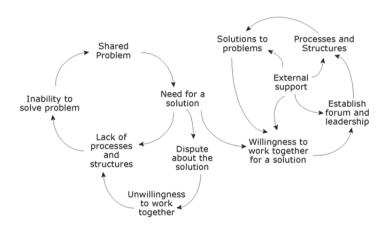
The primary external impacts in the broader landscape and amongst the residents are, firstly, a large sugarcane expansion programme around the wetland. This is increasing income to many residents but is also constraining the space available for livestock grazing and food crop cultivation. The second is the social grant system which, as it is rolled out, appears to be reducing individual incentives to engage in other income-earning activities.

In the course of the research, we discovered that agricultural use of the wetland was declining as older people went out of production and there were few new recruits, and extension services had declined. In addition, small scale subsistence agriculture around the wetland was being replaced by larger group schemes, and the statutory regulations governing resource use were being largely ignored, both by the users and by the regulators.

The key issue that emerged at Mbongolwane subsequent to our research is the lack of co-ordination and co-operation between various initiatives supporting local development. There are numerous initiatives that are not 'talking' to each other. This is affecting property rights – access to certain resources such as grazing land is affected; land-use planning – land is being taken up by cash crops without the consideration for food crops; extension support – local farmers are unsure who to take advice from and who to believe; and social cohesion – local people are, occasionally, being manipulated to satisfy various agendas.

# Chapter 5: How should we manage or support management?

As practitioners or action-researchers, or simply as individuals and groups going about our daily lives, we will all have encountered what is illustrated below



Solving problems generally requires a willingness to work together, the necessary structures and external support

At a wetland there will regularly be shared problems, often about resource use. There is a need for a solution but there are disputes about what the solution should be. People are unwilling to work together and/or there are a lack of processes and structures that allow people to work together. We are unable to solve the problem and end up back at

square one. Actually, we end up worse off than when we started because distrust develops and any relationships that might have existed are eroded or destroyed.

In order to reverse this, there needs to be a willingness to work together, establish support and identify appropriate processes and structure. Solutions to problems are developed and implemented and positive relationships and trust is established making it much easier to solve the next set of issues. This process often needs external facilitation until the leadership is sufficiently confident to run it on its own.

Before proceeding, the question might be asked as to why external facilitation is required. After all, communities have been solving their own problems since the beginning of time. First, external facilitation brings new knowledge (both technical and organisational) that is not necessarily available to local stakeholders. Second, the trade-offs are often contentious and a 'referee' is required. Third, the individuals or groups involved in the problem often possess very different levels of power – a balancing act is required. This is the starting point for adaptive management.

## **Adaptive Management**

Adaptive management or Strategic Adaptive Management (SAM) is a process of decision making used more and more in

natural-resource management. It recognises that problems are complex and that there are high levels of uncertainty. There is a need for ongoing probing, testing and experimenting, supported by ongoing learning about the issues and the system.

Before detailing the process, there are several elements that act as the foundations for, and are central to, adaptive management:

- Understanding and appreciating context: Individuals are different; groups of people are different. Every wetland is unique; it has its own character. The landscape surrounding each wetland is unique.
   Understanding and appreciating this uniqueness allows one to adapt processes so that they are locally relevant.
- Understanding ones role: Make sure you understand your role when entering into the management process. Are you part of government; are you a facilitator; are you a researcher; do you make commercial or subsistence use of wetland resources? Understanding your role will clarify your own interest and in turn, you will be less likely to confuse others. This is especially the case with facilitators who regularly engage with a conservation or developmental agenda. Remember, as a facilitator you are accountable for the integrity of the process as this brings integrity to the outcomes. But, you are

- not directly accountable for outcomes, the stakeholders are.
- Complexity: People are complex as are relationships between individuals and groups; natural systems are complex as are the relationships between natural systems and people; and the management process is complex. So what we are dealing with is profoundly complex, dynamic and with high levels of uncertainty. Embrace it, don't avoid it. Also, because of this, the unexpected happens. Be in a position to respond to this.
- management process is establishing relationships and trust. Although this does not guarantee success, it facilitates improved collective decision making and action. Historically, this would have evolved over generations amongst a fairly homogenous group of users the chief, cultivators, water collectors, stock grazers, hunters and medicinal plant collectors. The rules of the game would have been well understood don't water your cattle where we are washing our clothes. Now we have less time to establish relationships and trust amongst a far more heterogeneous group of people traditional leadership, democratic leadership, subsistence users, business people, water managers.
- Inclusivity: This is a collective learning process where all stakeholders' perceptions need to be aired, acknowledged and debated. If people are not

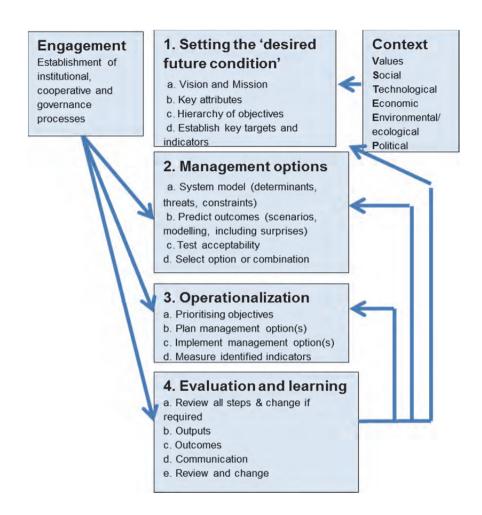
- involved, they are unlikely to adopt solutions that are agreed to.
- Knowledge: Also central to the management process is creating a positive space where everyone learns from everyone else. Knowledge is power. Collectively generated knowledge has the effect of balancing out power differences and creating a more level playing field. Special emphasis needs to be placed on empowering, through knowledge, the powerless. Also, it is not just about our own knowledge; it is respect for the knowledge of others.
- Small successes: Adaptive management is a process of doing, reflecting on what one has done, learning from this and then refining. In doing this, start small and enjoy small obvious successes that can be shared. (Eat the elephant one mouthful at a time!).
   Practice and build.
- Communicate, communicate, communicate: A key
  to success is effective communication. This means
  communicating relevant information that is
  accessible and understandable, in a manner that is
  socially and culturally acceptable. Until fairly recently
  this was difficult amongst rural communities but now
  the cell-phone has revolutionised the way we do
  things and fundamentally empowered rural people.
- Look to the future: Try and imagine what may lie ahead (explore scenarios) and what changes are likely to take place, and incorporate this into management. As examples, is agricultural use of the

wetland increasing or decreasing – what is the trend and what might we do to influence it? Is the demand for wetland fibre- based craft increasing – should we think of encouraging people to plant wetland plants at their homesteads to supplement raw material supply?

Time: The adaptive management of the relationship between people and natural resources is time consuming. It involves changes in behaviour which do not happen overnight. It involves powerless people reclaiming their authority. This takes decades and is the timeframe that we should be thinking about.

The general process is as follows (Figure 5.2)

- 1. How might a wetland improve our wellbeing?
- 2. What do we need to do to achieve this?
- 3. What management options do we have to realise our vision?
- 4. How do we make it work?
- 5. How do we know whether we are achieving our vision?



A generic Strategic Adaptive Management Framework (source Kingsford and Biggs 2012<sup>6</sup>)

<sup>&</sup>lt;sup>6</sup> Kingsford, R.T. and Biggs, H.C. 2012. Strategic adaptive management guidelines for effective conservation of freshwater ecosystems in and around protected areas of the world. IUCN WCPA Freshwater Taskforce, Australian Wetlands and Rivers Centre, Sydney.

The catalyst for the process might be any wetland issue – a conflict about resource use, an intended development. However, simply solving the issue at hand is unlikely to be sufficient because, as we know, one issue is normally linked to another. We need to deal first with the whole system before we start plunging into the detail.

## **Participatory Approaches**

In adaptive management there is an emphasis on management being carried out as a participative process but it does not engage in the detail of how we might achieve desired levels of participation and buy-in. There are a range of participatory processes that we might use. They include Participatory Rural Appraisal (PRA) which is a system and a set of methodologies that was developed in the 1980s and 90s that allows local people to learn together, to conduct their own analyses, to plan and to act. More recently it has been modified and refined into PLA – participatory learning and action.

There are other systems that can be applied but they generally share the same foundations:

 Empowerment through the co-generation and sharing of knowledge, and the breaking of the 'monopoly' on information that is used for decision making

- Respect for local expertise, experience and capabilities. Researchers and practitioners become the listeners
- Localization using local symbols, materials and representations that encourage visual sharing and so avoiding external representations
- Enjoyment PRA should be fun with an emphasis as much on the process as the outcome
- Inclusiveness the inclusion in the process of marginalised and vulnerable people including women, children, the aged and the very poor.

Facilitating participative processes involving adaptive management, PRA or PLA is demanding, requiring high levels of social skills – understanding how people are likely to behave, and technical skills – a good understanding of the subject area. It requires considerable experience and, with this, confidence. Participants need to be confident that they are being guided correctly, and they need to have confidence in and trust their guide. While there are numerous handbooks and manuals that can help you develop facilitation skills, formal training is usually required. If you are not formally trained and have limited experience, secure the services of someone who is and learn from them on the job.

## What questions should we be asking?

In engaging in the adaptive management process with a particular focus on a wetland (or group of wetlands) as a source of wellbeing, what kind of questions should we be asking?

#### Broad ecological and socio-economic context

- What is the topography?
- What is the geomorphology?
- What is the rainfall?
- How big is the wetland (Biophysical)?
- What are the main vegetation types?
- What fauna occurs in and around the wetland?
- What socio-economic context does it occur in?
  - Rural traditional
  - Affluent residential
  - Affluent rural
  - Urban informal
  - o Urban, low cost formal
  - Industrial
  - o Commercial agriculture and forestry
  - Private conservation
  - State conservation
- How transformed is the wetland? (Ranging from completely – it is no longer a wetland – to pristine.)

#### Direct use of water

- Are people drawing water directly from the wetland or its immediate feeder streams?
- Is the wetland their main source of water?
- Where else are they drawing water standpipe, borehole, water tanker, rain harvesting?
- Are they washing clothes at the wetland?
- Are they bathing in the wetland?
- Is there a major off-take of water from the wetland (or upstream and downstream) for domestic, commercial, mining, industrial and social (school, clinic, hospital etc.) needs
- What are the major trends in water use; as an example, are people making less direct use of water from the wetland and greater use of standpipes connected to a reticulation system?
- How important do the users think the wetland is as a source of water?

## Farming (cultivation and livestock)

- Are people growing crops in the wetland?
- What crops are they growing and what is the extent?
- What crops are being growing around the wetland?
- Are farmers drawing water from the wetland to irrigate crops or water livestock away from the wetland?

- Of these crops, what proportion are sold on and what proportion are used directly by households
- Is crop cultivation providing an opportunity for invasive alien plants to establish themselves in the wetland?
- Is livestock being grazed in the wetland and if so, what species (cattle, goats, sheep) and at what times of the year?
- Is livestock important to residents?
- How important do farmers think the wetland is for farming relative to the surrounding area?



What agricultural use is being made of a wetland? (Donovan Kotze)

### **Harvesting plants**

- Are people harvesting reeds and sedges from the wetland?
- What are they being used for thatch, craft, other utility items?
- Are the harvesters selling on most of what they collect or are they using it themselves?
- Where are the craft products being marketed and to who? (What is the value chain?)
- Are medicinal plants being harvested? If so, what species, what are their uses and what are the financial returns? (What is the value chain?)
- How important is reed, sedge and medicinal plant harvesting to local people relative to harvesting similar resources outside the wetland?



What plants are being harvested and what are they being used for (Department of Environment Affairs)

#### Fishing and hunting

- Does fishing take place in the wetland or its immediate feeder rivers/streams?
- If so, what are the primary species being caught and how are they caught?
- Are the fish an important source of income or nutrition?
- If they are an important source of income, how are they processed and who are they sold on to?
- Does hunting take place in the wetland?
- If so, what species are hunted and how prevalent is it?
- Are the animals hunted an important source of income or nutrition?
- If they are an important source of income how are the animals processed and who are they sold onto?
- Overall how important do the residents perceive harvesting, fishing and hunting to be?

## Mining

- Is there mining activity at or immediately around the wetland?
- If so, what is being mined, what is its extent and who are the beneficiaries of the mining operation?
- What impact is the mining having on the wetland and its surrounds

### **Tourism**

- Are there any tourism facilities at or near the wetland and what are the primary wetland related tourism activities?
- Who are the tourists?
- Are local residents obtaining jobs and deriving income from these tourism operations?
- How reliant are local residents on these tourism operations for income?



What tourism is taking place at the wetland? (Donovan Kotze)

### Recreation, leisure, sport, culture and religion

- Is the wetland a location for religious and cultural ceremonies (for example baptisms), and for sport, recreational and leisure activities (for example, canoeing, recreational fishing and birding)?
- If so, who are the primary user groups and how are they organised

#### Conservation

- Is the primary land-use at or around the wetland conservation?
- If so, what specifically is being conserved and why?
- Whose authority does it fall under and who are the conservation managers?



What conservation use is being made of the wetland? (Duncan Hay)

#### Rehabilitation

- Is rehabilitation of degraded areas of the wetland taking place?
- Are there sites of degradation where rehabilitation might be considered?
- How might rehabilitation improve the wellbeing of users (both direct and indirect) and in what areas?
- What is the job creation potential of rehabilitation activities?
- What proportion of income accruing from rehabilitation will accrue locally and how long is the project likely to last?

### Research, knowledge and learning

- What research is being conducted at the wetland?
- Who are the beneficiaries of this research?
- What teaching is happening at the wetland?
- Who are the teachers and who are the learners?
- Are the lessons from engaging at this wetland being transferred and used at other wetlands?



What research is taking place at the wetland? (Duncan Hay)

## Mediators/regulators of use

- For each resource, who or what is regulating/or mediating its use? (What are the rules and conventions, and physical infrastructure?)
- Who is providing this infrastructure or service?
- Which government departments are involved and what roles are they playing?

- What traditional governance structures are in place and what is there influence?
- What NGOs and development agencies are involved and what roles are they playing?
- Are there obvious tensions between users and regulators/mediators of use and, if so, what are the sources of these tensions.

#### Impacts of use

- Are there any obvious ecological impacts of the various resource uses that have been identified, and are they or should they be a cause for concern?
- What impacts are concerning local residents?
- What steps are being taken to address the impacts?
- What impacts might be opportunities? (e.g. Working for Wetlands)
- What are the main sources of tension amongst various users?
- What are dominant trends being observed by users?

## **External impacts**

- What external processes/drivers are impacting on what is occurring internally?
- What is the impact, specifically?

## **Additional opportunities**

- What are the opportunities for productive use that have not been taken up?
- Why have they not been taken up?
- What needs to be done to facilitate the take up?
- What are the risks inherent in taking up the opportunity?

# Chapter 6: The Decision Support System: A short summary

The technical decision support system is contained in the CD on the back cover of this handbook. It was developed by Donovan Kotze and, while complete, it will undergo further refinement with testing.

It builds on one of WRC wetland management handbooks *Wet-Ecoservices: A Technique for rapidly assessing ecosystem services supplied by wetlands*<sup>7</sup> and on a decision support system developed to support the estuary-based economic empowerment<sup>8</sup>. It comprises an explanatory text and an excel-based series of spread-sheets which allows one (in a desk-top or participatory process) to:

 Assess the supply of ecosystem services for a particular wetland or group of wetlands

<sup>&</sup>lt;sup>7</sup> Kotze DC, Marneweck GC, Batchelor AL, Lindley DS and Collins NB (2007) *WET-EcoServices: A technique for rapidly assessing ecosystem services supplied by wetlands.* WRC Report No TT 339/08, Water Research Commission, Pretoria.

<sup>&</sup>lt;sup>8</sup> Bowd R, Breen C, Hay D, Kotze D and Mander M (2012) An Approach to Estuary-Based Economic Empowerment with a Particular Focus on the Eastern Cape Wild Coast. WRC Report No 1705/1/11. Water Research Commission. Pretoria.

- 2. Explore how different use scenarios might affect the suite of ecosystem services supplied by a wetland
- 3. Assess the current demand and use of the services
- 4. Identify opportunities for and the risks to the supply of ecosystem services
- 5. Assess the costs (dis-benefits) of the wetland, e.g. habitat for disease vectors
- 6. Identify opportunities for increasing the benefits and addressing risks/threats to the ecosystem services
- 7. Identify means of addressing the costs

### **Chapter 7: Conclusion**

### "Water is the new gold" Unknown

While the future is unknown and unknowable there are some things of which we can be fairly certain. We can be fairly certain that our water resources and specifically our wetlands will come under increasing pressure. There will be more people wanting, demanding more water so that they can survive and prosper. We can't live without water and we cannot establish our wellbeing and livelihoods without it. If we want our wetlands to continue to perform for us and deliver the benefits that we require then we need to increasingly appreciate the relationship that exists between ourselves and wetlands. We cannot separate ourselves from wetlands and other natural resources; we are as one.

It is difficult to appreciate the nature of this relationship if we don't understand it. Understanding and appreciation comes from increasing our individual and collective knowledge. While knowledge, in itself, does not guarantee an increased appreciation it certainly increases the chances.

That is what this modest contribution has attempted; to increase our knowledge and, with it, our appreciation of wetlands as contributors to our wellbeing. And if we are smart this contribution can increase significantly.

While the focus here has been on freshwater wetlands, much of what is written applies equally to other types of wetland systems – rivers, lakes, estuaries, coasts – and to terrestrial habitats such as grasslands and forests. Also, all these systems are connected to each other and to us. It is critical that, in all that we do, we consider the whole system – a social-ecological system of people and nature.

## Appendix 1: What information is available and where can I find it?

In researching this handbook it became apparent that there is a considerable body of information available on the subject, and that it would be very difficult to do it justice and package it all into a single and simple guide. As an alternative, and to retain the information's integrity, we have included a range of material on a CD inside the back cover. All that is contained on the CD is either in the public domain or we have secured permission from the copyright holders. There are two key publications that are not in the public domain and are not on the CD. However, they can be obtained through normal commercial sources which are explained.

What follows is a summary of this information. It includes authors and titles for each, a source (other than the CD) and briefly summarises content and, where appropriate, application. Please note that this is not a critique of these documents. Nor is it exhaustive. We have not included journal articles aimed at researchers and academics. Our bias has been to source information that would be useful primarily to practitioners, policy makers, development agencies and conservation agencies. We have attempted to include everything we consider important but inevitably we will have left out documents and so will have offended some people – sorry!

Following is a specific guide to the information. Each document is numbered for easy referencing:

- General information on theme, concepts and frameworks – 2, 9
- Global views of the relationship between natural resources and wellbeing – 14, 17, 18
- Practical guidelines on wetlands and wellbeing 20,
   21
- Practical guidelines on wetland management 3, 4, 5
- Practical guidelines on natural resource-based businesses - 7, 8
- Policy guidelines on wetlands and wellbeing 10
- Scientific texts on wetlands and wellbeing 1, 6, 12,
   13, 15, 16, 20, 22
- Engagement processes and guidelines 11
- Rural development research 18
- Bowd R, Breen C, Hay D, Kotze D and Mander M. 2012.
   An Approach to Estuary-Based Economic Empowerment with a Particular Focus on the Eastern Cape Wild Coast.
   WRC Report No 1705/1/11. Water Research Commission. Pretoria.

http://www.wrc.org.za/Pages/DisplayItem.aspx?ItemID=971 4&FromURL=%2fPages%2fKH AdvancedSearch.aspx%3fdt%3 d%26ms%3d%26d%3dAn+Approach+to+Estuary-

### <u>Based+Economic+Empowerment+with+a+Particular+Focus+o</u>n+the+Eastern+Cape+Wild+Coast+%26start%3d1

This report is aimed at both researchers and practitioners. This report is about the final project in the Eastern Cape Estuaries Management Programme (ECEMP), which started in 1998. It had become apparent that the disadvantaged people living near estuaries were continually marginalised in the economic development process. This project aimed to address this issue. Research assessed the state of, and opportunities for, economic empowerment in the estuaries of the Wild Coast. A methodology for assessing economic empowerment opportunities, was developed and tested in three situations, and these case studies are discussed. Key findings for the case studies are that: (i) Significant opportunities for establishing estuary- and wetland-based enterprises exist; (ii) Stake-holder response to the methodology was positive; (iii) Participants were able to engage the process effectively; (iv) The methodology could be applied in pro-active and responsive planning and management contexts; (v) The methodology is transferable to other common property resource systems. The excelbased toolkit, as it was applied to estuaries and modified for application at freshwater wetlands, is included on the CD. Note that the toolkit requires an experienced resource economist and facilitator as 'driver'.

 Breen C (Editor). 2013. Community-Based Natural Resource Management in Southern Africa: An Introduction. Authorhouse. ISBN: 978-1-48175764-5 (e)

http://bookstore.authorhouse.com/Products/SKU-000652814/CommunityBased-Natural-Resource-Management-in-Southern-Africa.aspx (This publication is not on the CD but is available for download at a cost of \$US 1.99 from this URL.)

This recently completed textbook on Community-based Natural Resource Management is primarily an undergraduate teaching tool but would also be useful to conservation and development practitioners. It contains all the conceptual and theoretical foundations that one would require to engage the subject area of wetlands and wellbeing. Most useful reading would include Chapter 4 (Economic Foundations of CBNRM); Chapter 5 (Wellbeing, Livelihoods, Business, and CBNRM); Chapter 6 (Roles of Institutions and Governance in CBNRM) and Chapter 8 (Role of Adaptive Management in CBNRM). It also contains a specific case-study (Case-Study 2) that is wetland-based.

3. Chiuta T and Mharapara I. 2009. Best Practice Guidelines for the Management of Inland Wetlands in Southern Africa. FAO.

(Draft – not available online)

This guideline report is designed for wetland management practitioners and facilitators. It follows a livelihoods and ecosystem integrity approach to the management of wetlands in southern Africa. This is informed by the principles of Community-based Natural Resource Management. It provides specific guidance on working with communities and details essential aspects of community participation. Following this it provides guidance on how use of the wetland might be allocated and what the criteria for monitoring this are. Within this context it provides specific guidelines on wetland cultivation and cropping, livestock grazing, fisheries operations and the harvesting of wetland products. It concludes with brief guidance on wetland rehabilitation,

 Chuma E and many others. Undated. Guideline for sustainable wetland management and utilization: key cornerstones.

http://cgspace.cgiar.org/bitstream/handle/10568/21756/Ch uma%20et%20al%20Guideline%20for%20Sustainable%20We tland%20Management%20-%20key%20cornerstones.pdf?sequence=1

This guide is aimed at wetland management practitioners and facilitators. It outlines an approach to the sustainable utilisation and management of wetlands with a special focus on their contribution to livelihoods. It is based on general

experience and specific observations at three case studies in the Limpopo basin. It presents a very useful conceptual framework for sustainable wetland management incorporating eight cornerstones;

- Sound understanding of the wetland ecology and socio-economic situation by communities and outsiders.
- A community-based monitoring and evaluation system which enable all to learn and adapt from successes and failures.
- Management functions which balance ecosystem functions and human needs
- Incentives which encourage the maintenance of ecosystem services
- Facilitation of land users / communities which ensures an inclusive, consensus-based planning and management processes.
- 6. Legal frameworks of different actors which are coherent and encourage sustainable use of wetlands
- 7. Negotiated local rules and by-laws which discourage unsustainable use of wetlands
- 8. Agreed upon and functional institutional arrangements which facilitate and regulate sustainable wetland utilization and conservation

For each of these cornerstones it tabulates the major elements; the key strategies and processes required to address the major elements, and suggests possible ways to implement the strategies and processes.

 Dada R, Kotze D, Ellery W and Uys M. 2007. WET-Roadmap: A Guide to the Wetland Management Series. WRC TT 321/07. Water Research Commission. Pretoria.

http://www.wrc.org.za/Pages/DisplayItem.aspx?ItemID=910 6&FromURL=%2fPages%2fKH AdvancedSearch.aspx%3fdt%3 d%26ms%3d%26d%3dWET-RoadMap%26start%3d1

This guide is aimed at wetland management and rehabilitation practitioners. It provides an introduction to the WET-Management Tools and includes a brief outline of the documents and tools in the WET-Management series and how they inter-relate, and an index including reference to specific sections in the relevant tools.

The tools include WET-Origins; WET-ManagementReview; WET-Roadmap; WET-RehabPlan; WET-Prioritise; WET-Legal; WET-Ecoservices; WET-Health; WET-EffectiveManage; WET-RehabMethods, and WET-RehabEvaluate

 Hay D and many others. In prep. Wetlands and Wellbeing. WRC Report. Water Research Commission, Pretoria.

http://www.wrc.org.za/pages/KnowledgeHub.aspx

This report is aimed primarily at researchers but acts as one of the foundations of this guide. It provides a social and

historical context for wetlands and wellbeing, explores a number of frameworks and models that might assist in analyses and outlines the key attributes required of a decision support system. It follows this with six geographic or thematic case-studies:

- Mbongolwane an ongoing analysis of wetlandbased natural resource use at the Mbongolwane Wetland in northern KwaZulu-Natal
- The Governance of Craigieburn a meta-reflection on the governance of the Craigieburn Wetland in Mpumalanga
- The Waterblommetjies of Papenkuils A socialecological systems analysis of the Papenkuils Wetland in the Western Cape
- Property Rights, Ecosystem Services and Water Resources - An introduction to property rights and water resources with a focus on wetland and floodplain examples
- Mpenjati Estuary Connecting supply and demand: a process for stakeholder learning about trade-offs in social-ecological systems
- Mondi, Wetlands and Wellbeing a social-ecological systems analysis of Mondi's approach to wetlands and livelihoods.

 Hay D, 2008. The business of craft and crafting the business: Lessons for success in the rural craft sector.
 Published by the Centre for Environment, Agriculture and Development at the University of KwaZulu-Natal.

http://www.tcd.ufl.edu/Data/Sites/44/media/documents/tropilunch/2011/BusinesofCraftHandbook-lowresolution.PDF

 Hay D, McKenzie M and Thompson G. 2010. Bankable Craft: Putting money in People's Pockets. University of KwaZulu-Natal and Environdev. ISBN 978-0-620-49005-

http://plusnetwork.files.wordpress.com/2011/01/bankable-craft.pdf

These two handbooks are aimed at development and small business support practitioners. While they focus is on craft the generic nature of the guides allow them to be used in a broad micro-enterprise development context. Together they cover: an overview of the South African Craft sector; the business of rural craft; leadership; establishing an enabling external environment; marketing and sales; product development and production systems; financial and general management and administration; scale and differentiation; infrastructure and technology; monitoring and evaluation; risk management; communication, and innovation.

9. Hay D, Nkhata B, Wilkinson M, Harris K, Breen C and Crafford J. 2013. Linking Property Rights,

Ecosystem Services and Water Resources: An Introduction: WRC Report No. TT 554/13. Water Research Commission. Pretoria.

http://www.wrc.org.za/Pages/DisplayItem.aspx?ItemID=102 98&FromURL=%2fPages%2fKH\_AdvancedSearch.aspx%3fdt% 3d%26ms%3d%26d%3dLinking+Property+Rights%2c+Ecosyst em+Services+and+Water+Resources%26start%3d1

This handbook provides a practical guide to the key concepts of property rights and ecosystem services as they are applied to water resources. It includes both the international and South African experience of applying these concepts, and it links them to the South Africa's constitution and legal system.

 International Water Management Institution (IWMI).
 2006. Working Wetlands: a new approach to balancing agricultural development with environmental protection. IWMI Water Policy Briefing, Issue 21.

http://www.iwmi.cgiar.org/publications/briefs/water-policy-briefs/iwmi-water-policy-briefing-21/

This policy briefing document is aimed at policy makers, practitioners and researchers. It introduces wetlands as a

source of human wellbeing and then outlines a useful and fairly simple process to determine the 'Working Wetland Potential':

- Classify present ecological condition of the wetland
- 2. Classify current wetland contribution to social welfare
- 3. From (1) and (2) above determine the development pressure for the wetland
- 4. Determine suitability of the wetland for a specific agricultural activity based on (a) biophysical suitability and (b) socio-economic suitability
- Identify hazard potential of a specific agricultural activity based on possible impact on (a) ecological condition and (b) social welfare
- Combine suitability and hazard potential (4 and 5 above) to classify the Working Wetland Potential

Without going into detail it describes ways of establishing (1) to (6) above.

11. Kingsford RT and Biggs HC (2012) Strategic adaptive management guidelines for effective conservation of freshwater ecosystems in and around protected areas of the world. IUCN WCPA Freshwater Taskforce, Australian Wetlands and Rivers Centre, Sydney. ISBN 978-0-7334-3061-9 http://www.wetrivers.unsw.edu.au/wpcontent/uploads/2012/05/Strategic-Adaptive-Management 2012.pdf

This guide is aimed at researchers, policy makers and practitioners. It presents the 'state-of-the-art' in management processes for natural resources, particularly freshwater resources. It defines Strategic Adaptive Management (SAM) and explains how to implement the framework. It then provides detail on the implementation steps: Step 1. Setting the desired future ecological condition; Step 2. Management options; Step 3 – Operationalisation; Step 4 - Evaluation and learning.

12. Malan H (Series Editor). Various Dates. Wetland Health and Importance Research Programme. Water Research Commission, Pretoria.

### http://www.wrc.org.za/pages/KnowledgeHub.aspx

These research publications are aimed primarily at researchers and academics. They are broadly aimed at assessing wetland environmental condition and socioeconomic importance. There are a number of volumes that are pertinent to various aspects of wetlands and wellbeing. They include:

Turpie J, Lannas K, Scovronick N and Louw A .2010.
 Wetland valuation. Vol I: Wetland ecosystem services

- and their valuation: a review of current understanding and practice
- Turpie J (Editor). 2010. Wetland valuation. Vol II:
   Wetland valuation case studies
- Turpie J. 2010. Wetland valuation. Vol III: A tool for the assessment of the livelihood value of wetlands (described in more detail under No. 20)
- Turpie J and Kleynhans M. 2010. Wetland valuation.
   Vol IV: A protocol for the quantification and valuation of wetland ecosystem services
- Kotze D. 2010. WET-SustainableUse: A system for assessing the sustainability of wetland use
- Kotze D. Malan H, Ellery, Samuels I and Saul L. 2010.
   Assessment of the environmental condition,
   ecosystem service provision and sustainability of use
   of two wetlands in the Kamiesberg uplands
- 13. McCartney M, Rebelo L-M, Senaratna Sellamuttu S and de Silva S. 2010. Wetlands, agriculture and poverty reduction. Colombo, Sri Lanka: International Water Management Institute. 39p. (IWMI Research Report 137). doi: 10.5337/2010.230

http://www.iwmi.cgiar.org/Publications/IWMI\_Research\_Reports/PDF/PUB137/RR137.pdf

This research report is aimed at practitioners, policy makers and researchers. In its discussion it summarises the general findings of research:

- Wetland ecosystem services provide a wide variety
  of tangible and intangible benefits to large numbers
  of people in Africa and Asia. The way they do so is
  complex and multifunctional and is directly related to
  the type of wetland and its condition at a particular
  given time.
- Wetland agriculture, which can be viewed as a
  provisioning ecosystem service, provides a
  development opportunity and a poverty reduction
  strategy for many poor people, but care is needed to
  ensure that other ecosystem services including other
  means of food security (e.g., fisheries), also vital for
  poor people, are not lost.
- Astute management that incorporates appropriate water and agricultural practices, within wetlands and their surrounding catchments, can result in a net increase in the benefits derived from wetlands.
- Wetlands can be considered natural hydraulic infrastructure, bestowing many water resource benefits, and these need to be carefully considered in planning and management of wetlands.

14. Millennium Ecosystem Assessment, 2005. Ecosystems and human wellbeing: Wetlands and water Synthesis. World Resources Institute, Washington, DC.

http://www.unep.org/maweb/documents/document.358.as px.pdf

This report provides a global overview of the relationship between human wellbeing and wetlands. It emphasises and expands on the key research lessons outlined in Chapter 2 of this handbook.

15. Pollard S, du Toit D, Cousins T, Kotze D, Riddell E, Davis C, Adey S, Chuma E and Mkhabela B B, 2009. Sustainability indicators in communal wetlands and their catchments. Lessons from Craigieburn wetland, Mpumalanga. WRC Report No. K5/1709. Water Research Commission, Pretoria.

http://www.wrc.org.za/Pages/DisplayItem.aspx?ItemID=871 9&FromURL=%2fPages%2fKH\_AdvancedSearch.aspx%3fdt%3 d%26ms%3d%26d%3dSustainability+indicators+in+communa l+wetlands+and+their+catchments+Lessons+from+Craigiebur n+wetland%2c+Mpumalanga%26start%3d1

This report is aimed at both researchers and practitioners. It covers both the biophysical and social/governance realms. It is a useful reference when thinking about the question: how do we know, going into the future, whether the contribution

of the wetland to wellbeing is continuing to be sustained? It provides several sub-sets of indicators which might be used for monitoring attainment of this goal. It was specifically developed for a single case study wetland. However the approach and several of the indicators are likely to have wide application, particularly for wetlands under communal tenure which are cultivated.

 Pollard S and Cousins T. 2008. Community-Base Governance of Freshwater Resources in Southern Africa. WRC Report TT 328/08. Water Research Commission. Pretoria

http://www.wrc.org.za/Pages/DisplayItem.aspx?ItemID=369 0&FromURL=%2fPages%2fKH AdvancedSearch.aspx%3fdt%3 d%26ms%3d%26d%3dCommunitybased+governance+of+freshwater+resources+in+Southern+A frica%26start%3d1

This report, aimed primarily at researchers and policy makers, explores issues of natural resource management of wetlands in communal areas. It sets out the institutional confusion brought about by multiple legal systems — customary and statutory — technically described as legal pluralism. The report develops a conceptual framework for case-study analysis and uses this framework to review community governance of water resources in South Africa, Mozambique, Zimbabwe and Zambia. It concludes by

suggesting appropriate governance arrangements for water resource management in communal areas of South Africa.

17. Russi D, ten Brink P, Farmer A, Badura T, Coates D, Förster J, Kumar R and Davidson N. 2013. The Economics of Ecosystems and Biodiversity for Water and Wetlands (final consultation draft). IEEP, London and Brussels; Ramsar Secretariat, Gland.

http://www.ramsar.org/pdf/TEEB/TEEB\_Water-Wetlands Final-Consultation-Draft.pdf

This report is aimed a policy makers, practitioners and researchers. It takes a global perspective and outlines the values and benefits associated with water and wetlands; the role of wetlands in terms of providing water and wetland related ecosystem services and what are their values; the wider set of ecosystem system services that water and wetlands provide and what are their values; what needs to be done to improve the consideration of the values and benefits of water and wetlands in policy developments and in practical decision making; what approaches have been successfully used to date to respond to the challenges and take account of the values of water and wetlands: what existing examples demonstrate how policy, investment and water and land use decisions can be based on the values and benefits associated with water and wetlands, and what the recommendations are for transforming the regional, national

and international approaches for managing water, wetlands and their ecosystem services.

18. ten Brink P, Mazza L, Badura T, Kettunen M and Withana S. 2012. Nature and its role in the transition to a Green Economy. United Nations Environment Programme.

http://www.teebweb.org/wp-content/uploads/2012/10/Green-Economy-Report.pdf

This report is aimed at policy makers, researchers and practitioners. It presents, through a global perspective, the argument that natural resources underpin our economy, and are essential to deliver wellbeing and protect against poverty. It also explains how we might transition from our currently unsustainable 'brown' economy to a sustainable 'green' economy.

19. Tshintsha Amakhaya. 2012. The Agrarian Rural Household Economy: Status report on livelihoods, rights, and land use in selected sites in Kwazulu-Natal, Limpopo, Eastern Cape, and Western Cape. Executive Summary. Tshintsha Amakhaya https://docs.google.com/viewer?a=v&pid=sites&srcid=ZGVm YXVsdGRvbWFpbnx0c2hpbnRzaGFpbnRyYW5ldHxneDo2MDA 10WI1Nzg4MTQwNzQ0

This report is essential reading for development policy makers, practitioners and researchers in South Africa. It presents the findings of a baseline survey focusing on the agrarian rural household economy. The survey covered 7000 household members, 1743 households in 12 local municipalities in four provinces. Key findings include the following:

- The majority of households live below the poverty line
- One in four members in a household identified themselves as farmers but only 2% earned their main income from farming.
- Hunger is prevalent among rural households
- Food is procured primarily from supermarkets and is not procured locally
- Farming is constrained by access to land
- Where Land is limited people invest in livestock
- Households draw water from rivers, streams or dams to water their crops and livestock
- People on church land are least organised followed by farm workers/dwellers
- Farm evictions contribute significantly to growth in informal settlements.

 Turpie J. 2009. Wetland Valuation Volume III: A Tool for the Assessment of the Livelihood Value of Wetlands. TT 442/09. Water Research Commission, Pretoria. ISBN: 978-1-77005-934-4.

http://www.wrc.org.za/Pages/DisplayItem.aspx?ItemID=866 4&FromURL=%2fPages%2fKH\_AdvancedSearch.aspx%3fdt%3 d%26ms%3d%26d%3dWetland+valuation.+vol+III+-+a+tool+for+the+assessment+of+the+livelihood+value+of+w etlands%26start%3d1

This report forms a part of the Water Research Commission supported Wetland Health and Importance Research Programme. It is aimed at researchers and practitioners. It describes how communities benefit from wetlands; the factors affecting the provisioning value of wetlands, and how one might assess dependence on wetlands and their livelihood value. It follows this with a detailed description of the wetland livelihood value index and the assessment process. The steps in this process are:

- 1. Define objectives and level of study
- 2. Define study area boundary and wetland community
- 3. Describe habitats and provision of services
- 4. Score benefits derived from the wetland(s)
- 5. Assess vulnerability of local community
- 6. Assess current level of dependence on wetland(s)
- 7. Calculate Wetland Livelihood Value Index; and
- Assess sustainability of community-wetland relationship

It is envisaged that the assessment will be performed by an expert. (There is no mention of its potential use in a participatory planning context but it is likely to have value here.)

# Wetlands International. 2009. Planting trees to eat fish: Field experiences in wetlands and poverty reduction. Wetlands International.

http://www.wetlands.org/LinkClick.aspx?fileticket=9UjRTWa Cmol%3D&tabid=56

This enigmatically titled book is aimed at both practitioners and researchers. It presents and records the experiences of four demonstration projects conducted in Kenya, Zambia/Malawi, Mali and Indonesia. It also presents briefly lessons from seven cases from South America, Asia and Africa analysing the information based on these questions:

- Can wetlands be managed sustainably and contribute to poverty reduction?
- What factors influence a wetland's ability to reduce poverty?
- Is poverty a cause or result of wetland degradation?
- If people depend on wetlands, will they use them sustainably?
- Why integrate sustainable use with poverty reduction?

The book then covers six themes which cut across the overall experiences of the demonstration projects and the seven additional cases:

- Poverty and livelihoods
- Biodiversity and ecosystem services
- Water Management
- Engaging communities
- Policy
- Project management
- 22. Wood A, Dixon A and McCartney M (Editors). 2013.
  Wetland Management and Sustainable Livelihoods in
  Africa. Earthscan (from Routledge). ISBN13: 978-0-20312869-5 (ebk)

http://www.routledge.com/books/details/9781849714129/

This book is aimed primarily at researchers and academics but would be useful to practitioners seeking an in-depth understanding of the relationships that exist between livelihoods and wetlands. Its focus is largely on the agricultural use of wetlands. In the book it is argued that a paradigm shift is required from considering agriculture as a threat to wetlands to one that appreciates that wetlands play a fundamental role in sustaining the livelihoods of rural poor people. In Chapter 1 a framework for 'people-centred

wetland management' is proposed. The essential elements of this framework include:

- People operating in a framework of society, politics and various economic, social and cultural incentives.
- People's contribution is reflected in the institutions and coordinated management, economic and sociocultural incentives, as well as policy.
- The critical interaction is how people and wetlands interact. This is influenced from both the socioeconomic and the environmental aspects with their different characteristics.
- The nature of this interaction determines the outcomes in terms of ecological, economic and institutional sustainability

Chapters 2 – 10 comprise papers by leading wetland researchers in Africa. The final chapter outlines some common themes emerging from these chapters:

- Wetland agriculture makes a significant contribution to the livelihoods of rural resource-poor people.
- The pressure on wetlands is increasing
- Some wetlands are more resilient than others and trade-offs are required to ensure wetlands continue to deliver ecosystem services on a sustainable basis
- Local knowledge and local institutions are key to effective management

- Government policy, particularly related to land tenure, can be a major driver of pressure on wetlands.
- The policy process still tends to be top-down with wetland communities continuing to be excluded from policy debates

### It concludes by proposing:

- The adoption of socio-ecological systemic approach
- A reflexive and learning approach to adaptive wetland management
- Improving our understanding of and incentives for peoples' wetlands use
- Improving our understanding of required trade-offs
- Empowering local institutional arrangements for wetland management
- Influencing the policy debates on wetland use
- Demonstrations of evolving best practice