

Balancing Development and Conservation of the Okavango River Basin

By:

Ebenizário Chonguiça
Executive Secretary

Permanent Okavango River Basin Water Commission

Sustainable Pathways Towards Increased Water Security



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Comissão Permanente das Águas da Bacia Hidrográfica do Rio Okavango*





The Okavango Delta is the largest inland wetland in southern Africa

It is one of the world's largest Ramsar sites

It supports one of the world's largest concentrations of free-roaming large mammals



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The basin's people are mostly poor, rural and scattered with a high dependence on the river



The countries wish to develop the river in a way that benefits the people whilst protecting its unique natural attributes



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Transboundary Diagnostic Analysis (TDA)

The very first **OKACOM** commissioned project

Why?

- Objective understanding of status of basin resources
- Issues and trends
 - TDA was a scientific **joint fact finding study** identifying key challenges facing the ORB,

For what?

- To assist framing of issue-responsive programmatic interventions to address challenges identified by TDA – Strategic Action Programme (SAP)



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The plan

A situation assessment of the basin: *its people, natural environment, national and basin economies, governance, areas of concern*

An Integrated Flow Assessment: *predicting the ecological, social and economic consequences of three water-use development scenarios (Low, Medium, High)*

Three years of stakeholder consultations: *Government departments, academic and scientific institutions, civil society, private sector, community representatives*

Basin-wide, integrated, long-term planning and management framework: *livelihoods and economy; water resources management; land management; environment and diversity*



Transboundary
Diagnostic
Analysis (TDA):
2008-2010

Strategic
Action
Programme
(SAP): 2010-
2011

The team

Programme management and guidance:
OKACOM, Okavango Basin Steering Committee, FAO

Funders: *GEF, UNDP, basin governments*

A full multidisciplinary team in each country: *hydrology, hydraulics, geomorphology, geohydrology, water quality, vegetation, aquatic invertebrates, fish, birds, river-dependent mammals, resource economics and socio-cultural issues, irrigation*

International: *Process Management Team, basin economist, governance lawyer*



Namibia
Angola



Namibia



Botswana

The scenarios

1. **Low water use** : 5-7 year national plans
2. **Medium water use** : 10-15 year planning horizon
3. **High water use** : all possible/considered developments, to complete the picture of how much development the system could absorb without catastrophic change
4. **Climate change** : (superimposed on Low and Medium scenarios)

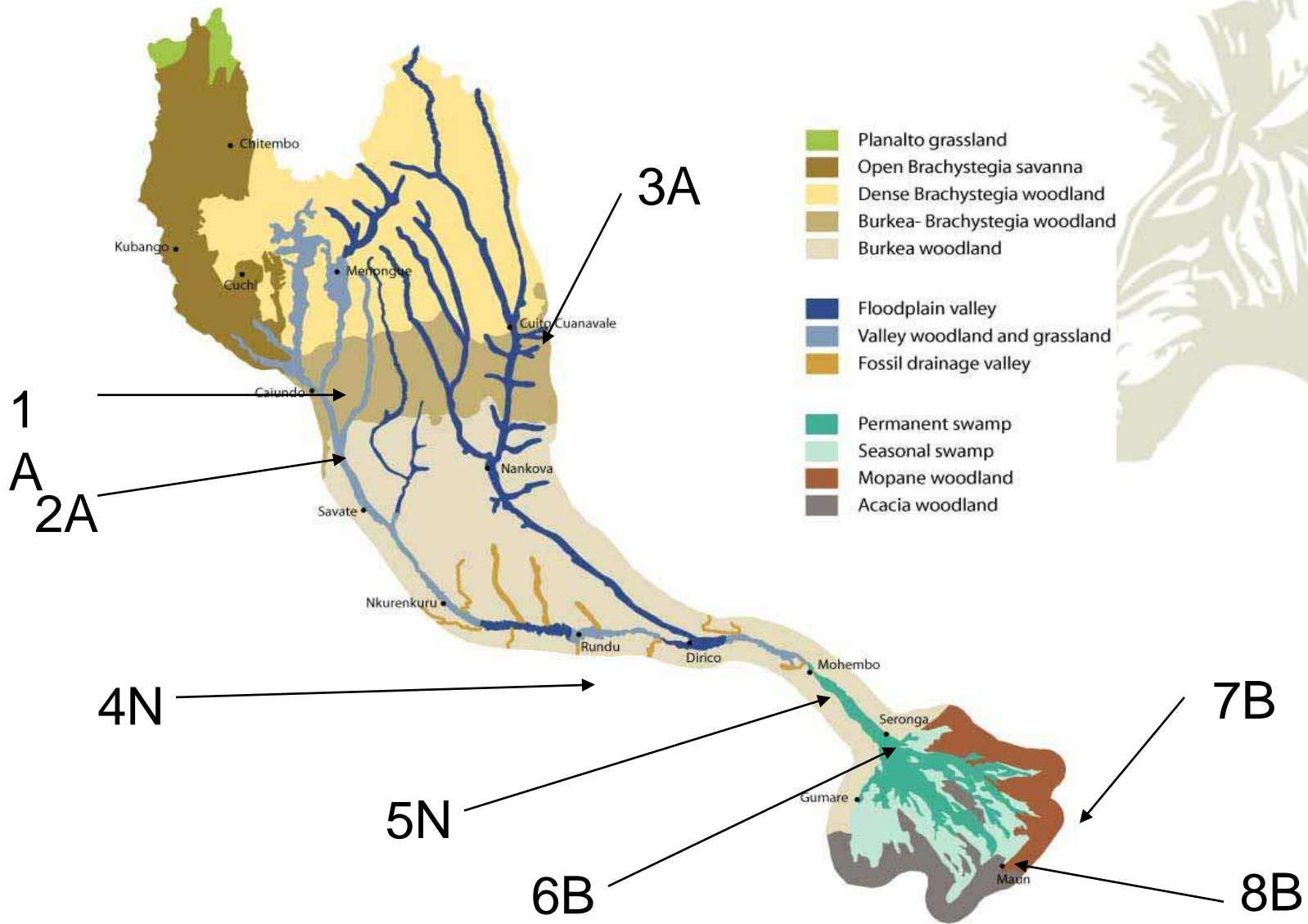
Focused on eight sites along
the river



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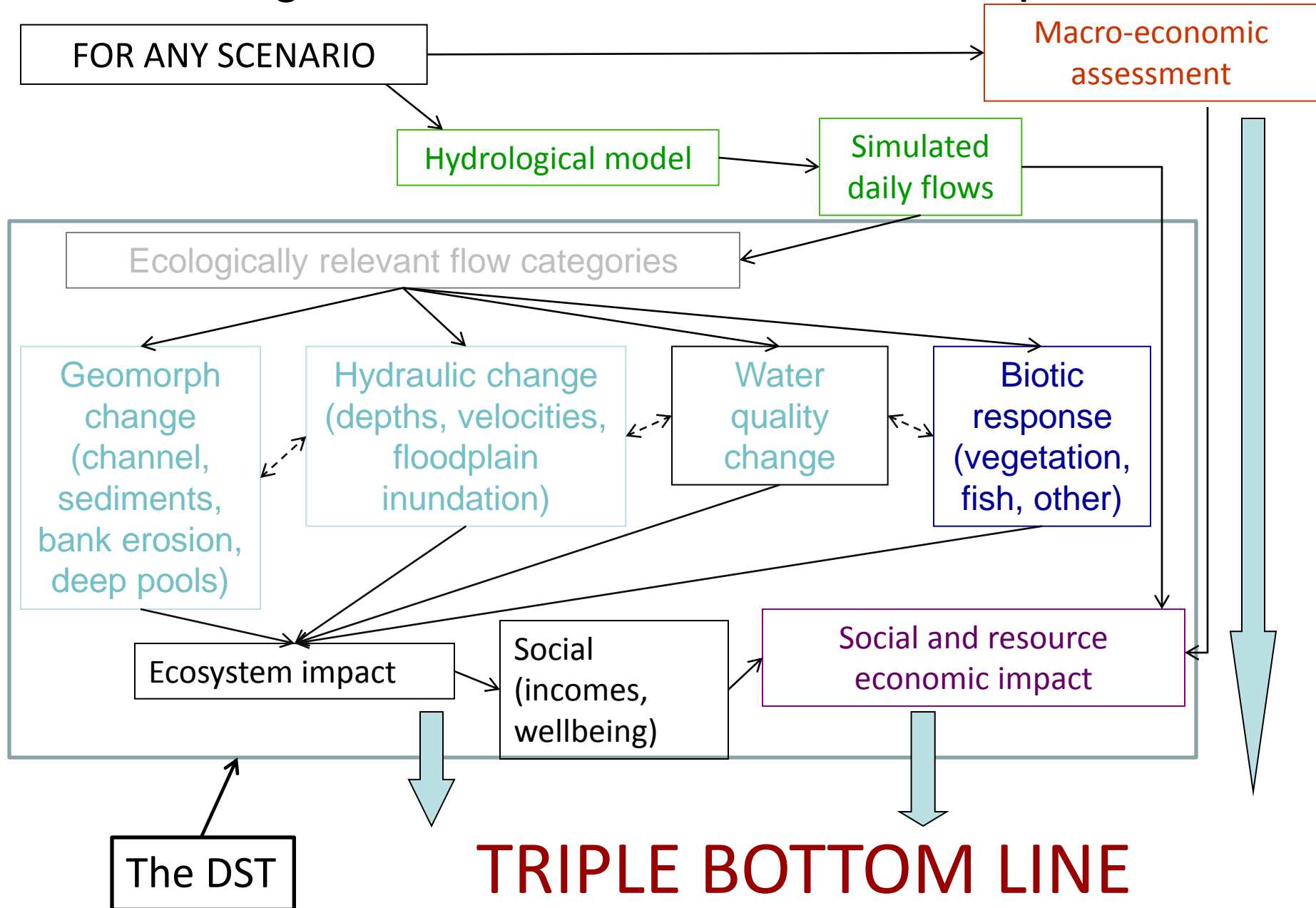


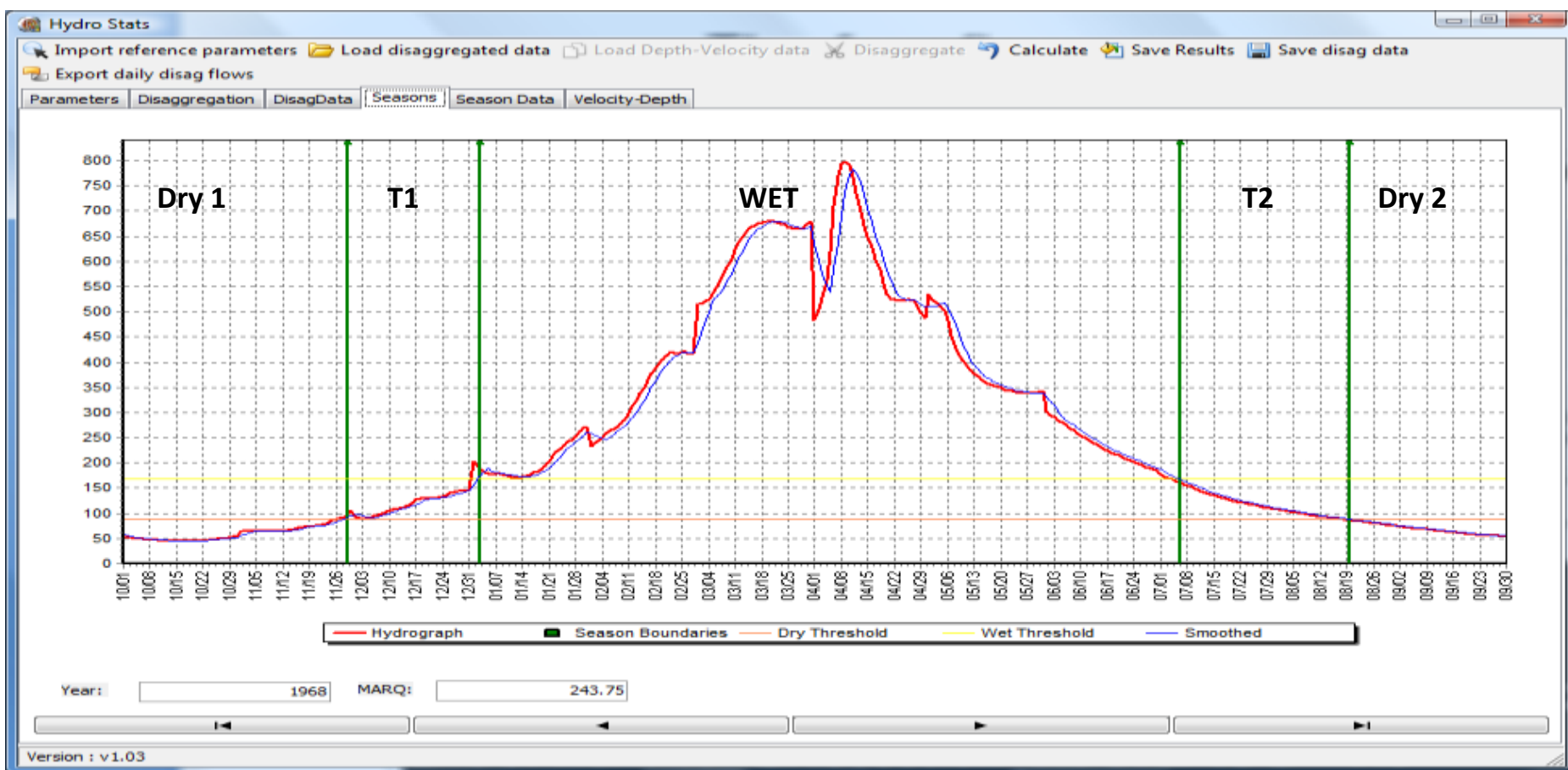
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The Integrated Basin Flow Assessment process





All flows averaged over 5 days

End of Dry Season:

Perennial : 2 to 6 x minimum dry-season Q (site specific)

Ephemeral : 0.4 x mean annual Q

End of Transition 1:

first upcrossing of mean annual Q

End of Flood Season:

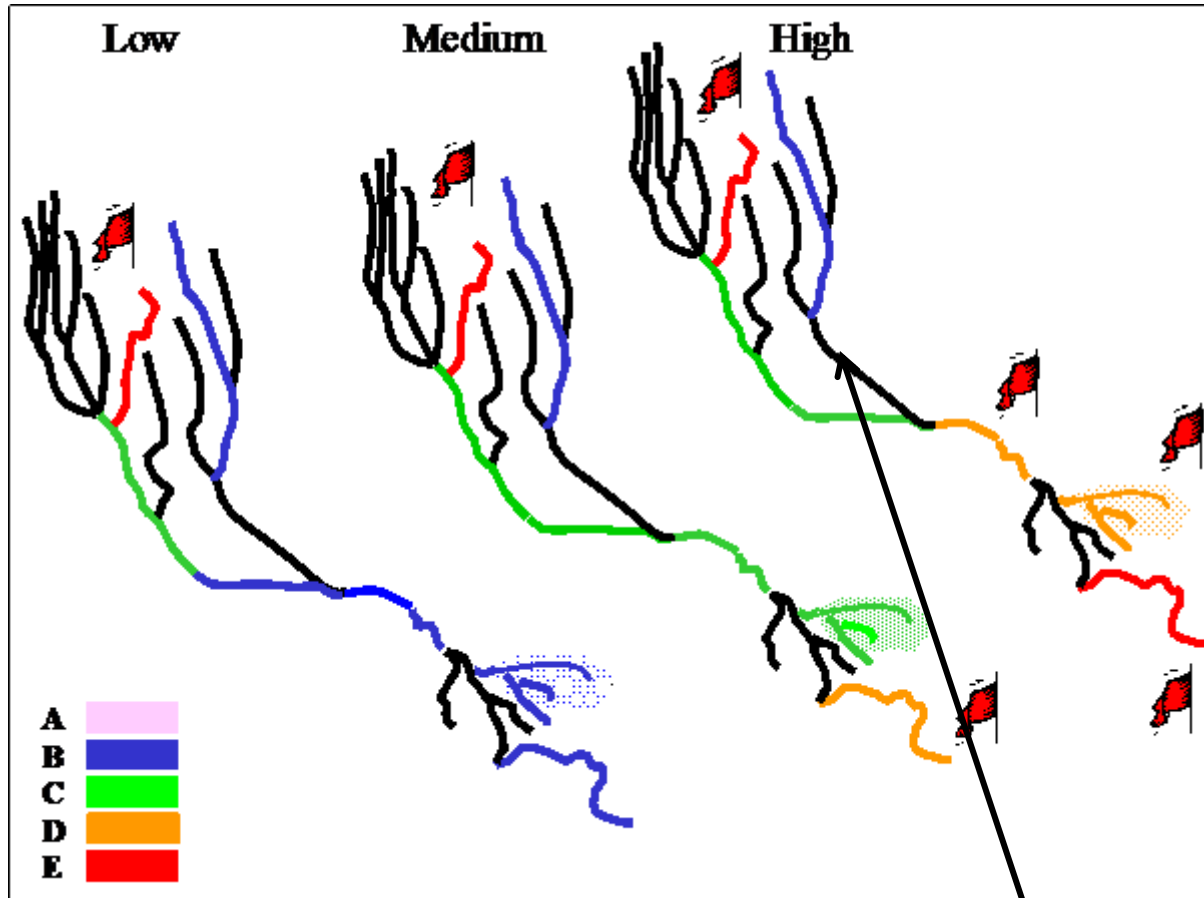
last downcrossing of mean annual Q

End of Transition 2:

recession rate over 15 d < 1.0 to 1.2 m³/s/d (site specific)

OR downcrossing of Dry / T1 threshold

Response curves and flow stats brought together in the DSS: summary of predicted changes in ecosystem condition with flow change



Progressive decline from Low to High scenarios

Impacts would become increasingly transboundary; felt most severely in lower basin

High scenario: large parts of the system would be unable to sustain present beneficial uses; significant terrestrialisation

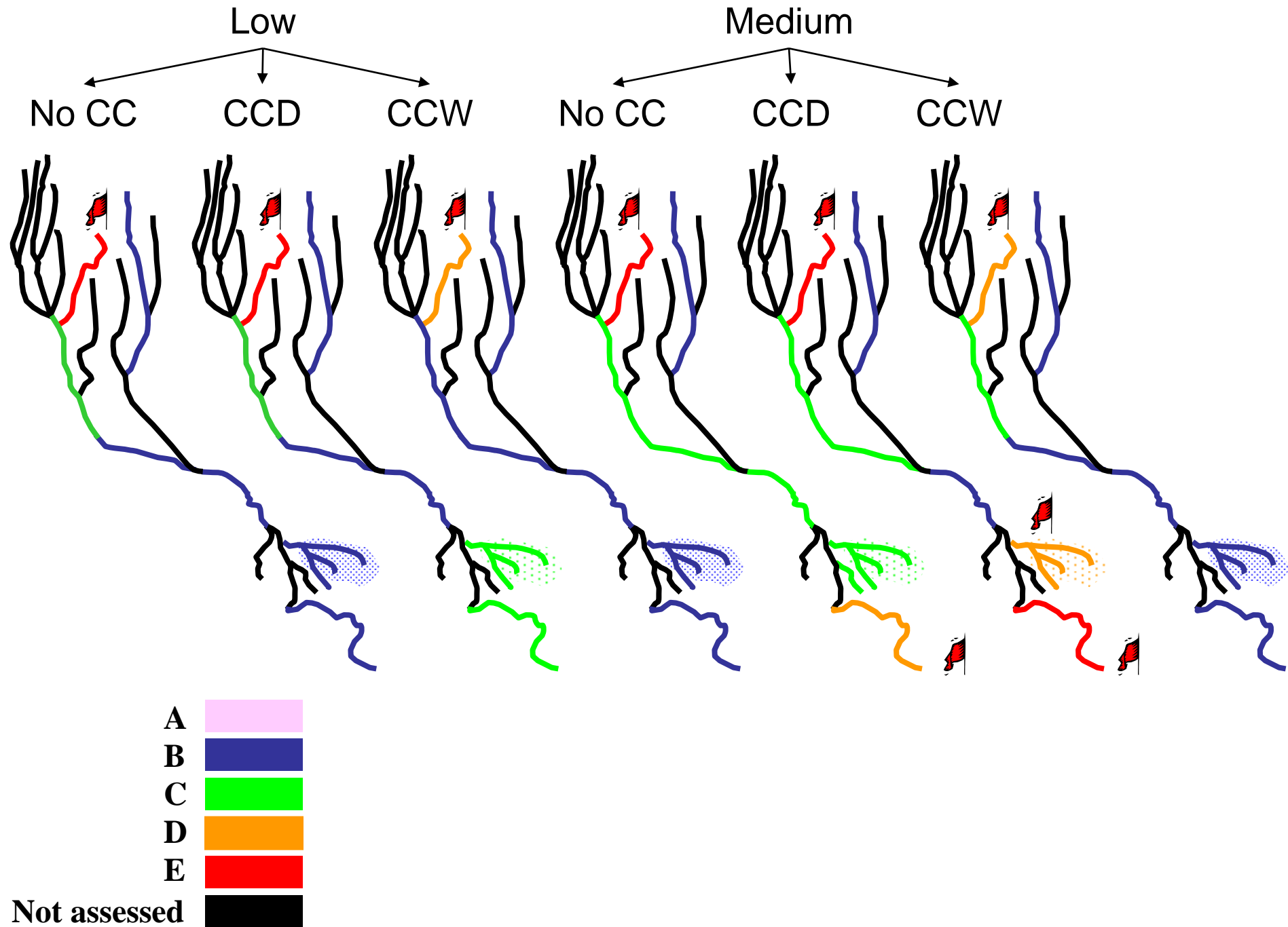
Cuito River is VERY important



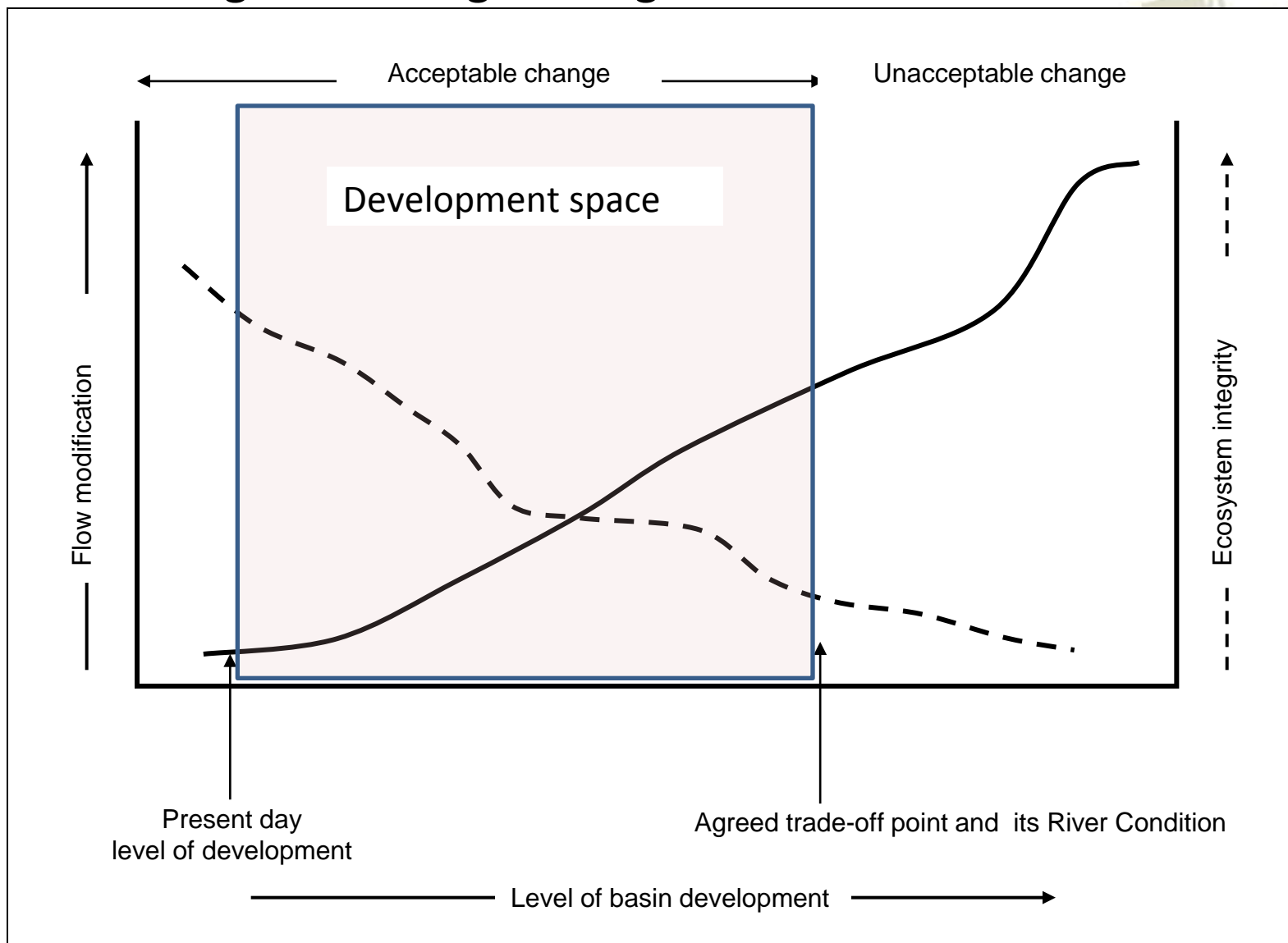
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Using the findings to negotiate a basin vision



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Defining and delivering on the OKACOM agenda

Full participatory process at National and basin Scales



Basins resources custodians also include:

Local communities, reseachers, resource users, all ICPs



Challenges to Stakeholder Engagement

- What institutional framework should be adopted for effective engagement?
- **Who should be engaged?**
- How the engagement process should take place?
- **At what level and frequency?**
- Who pays for the costs of the engagement process?

Profiling the Basin resources

Who is who? custodians

Clustering groups/interest groups (e.g. fisherman; farmers, tour operators, etc.)

- Core business
- Aspirations
- Values and operational principles

Delivering capacity

- Technical
- Financial

Level of engagement

- Strategic level? (e.g. policy making)
- Project implementation? (implementer)
- Target group/Beneficiary
- Facilitator/broker?

Key Outcomes

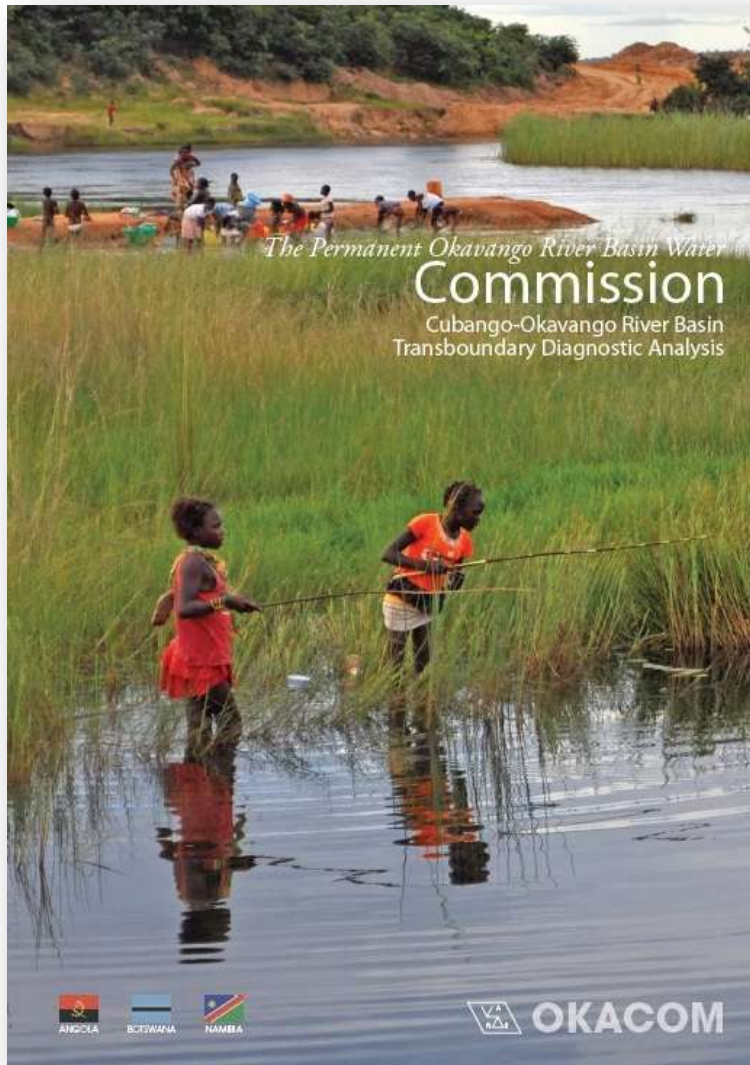
In all, more than
70 studies –
specialist reports
on status of basin
condition



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Baseline
knowledge for SAP
implementation -
owned by the
riparian states

Assisting OKACOM
to become a
knowledge base
transboundary
institution

Informing the SAP Thematic Areas

- Livelihoods – *prevailing levels of poverty currently observed in the basin*
- Water resources – *flow modification and changes in water quality critical to ecosystem integrity*
- Land Management – *land use practices that may negatively undermine ecosystem functions*
- Environment and Biodiversity – *need to optimize unique biodiversity richness of the ORB*



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What the SAP DOES?

- A long-term integrated planning and management for the basin)
- Approved by OKACOM in May 2011
 - Ministerial endorsement by Botswana in April 2012
 - Ministerial Endorsement Namibia and Angola

Tri-country ministerial endorsement afterwards



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Vision and future goals – first steps of the SAP

Launch an awareness campaign across the basin on the added value of lateral thinking regarding transboundary water governance as opposed to country or sector-specific planning



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Vision and future goals – first steps of the SAP

Set a 20-year vision for the river system through basin-wide discussion and negotiation, using the scenarios and the concept of development space



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Vision and future goals – first steps of the SAP

Benefit Sharing Models

Is it about portioning equal parts of the cake to every body?

Percentage of water volume to be allocated to each riparian state?

Sharing of beneficial uses

Joint planning

Selection of the best return on investment

Joint investment initiative

Sustainable Funding Models

Multi-sectoral investment opportunity analysis

Payment for ecosystem services

Okavango Biodiversity Conservation Trust Fund

Transboundary business venture – private sector engagement



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THANK YOU



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